## ADAIR COUNTYSCHOOL DISTRICT

#### AUDITED FINANCIAL STATEMENTS AND SUPPLEMENTAL SCHEDULES

For the year ended June 30, 2023

Prepared by:

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the Adair County School District Columbia, KY

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Adair County School District (District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

#### Change In Accounting Principle

As discussed in Note A to the financial statements, in 2023 the District adopted new accounting guidance, GASB No. 96, Subscription-Based Information Technology Arrangements. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and

maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and Schedules of the District's Proportionate Share of the Net Pension and OPEB Liability and Schedule of Contributions for CERS and TRS and Medical and Life and Health Insurance Plans comparison information on pages as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required

supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

Shad J. Allen, CFA, FLLC

Richmond, KY November 15, 2023 As management of the Adair County School District, we offer readers of the district's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information found within the body of the audit.

#### FINANCIAL HIGHLIGHTS

The beginning fund balance for the district was \$4,335,079.00 General Fund, Facility Support Program, FSPK of \$562,435.16, Capital Outlay of \$489,155.49, and Construction of \$169,208.08. The ending cash balance was \$1,803,696.05 for the District.

- The General Fund Revenue totaled \$30,273,785.12 which primarily consists of state program funding (SEEK), property, utility, and motor vehicle taxes. General Fund expenditures total \$28,470,089.07 exclusive of other financing sources. These totals include \$8,000,380.93 of on-behalf payments from the Commonwealth of Kentucky for health insurance, life insurance and Kentucky Teacher's Retirement contributions.
- The school district continues a concentrated effort to build and maintain facilities that are state of the art and well maintained. The district composes of two elementary schools (grades P-5), one middle school (grades 6-8), one high school (grades 9-12), and a juvenile detention center (grades 6-12) in addition to a central office.
- The board is in the construction phase of the new Adair County Middle School.
- The efforts of the Adair County Board of Education along with district and school leadership has been instrumental in providing a variety of learning platforms during the global pandemic. The efforts to feed, learn and support students and families has been the highest priority for the district.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Adair County School District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**District-Wide Financial Statements -** The district-wide financial statements are designed to provide readers with a broad overview of the Adair County School District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Adair County School District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Adair County School District is improving or deteriorating.

The statement of activities presents information showing how the Adair County School District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The district-wide financial statements outline functions of the Adair County School District that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation and operation of non-instructional services. Fixed assets and related debt is also supported by taxes and intergovernmental revenues.

The district-wide financial statements can be found on the table of contents in this report.

**Fund Financial Statements -** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. This is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental, proprietary funds and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The only proprietary fund is our food service operations. All other activities of the District are included in the governmental funds. The basic governmental fund financial statements can be found on the table of contents in this report.

**Notes to the Financial Statements -** The notes provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements can be found on the table of contents in this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets plus deferred outflows were more than liabilities and deferred inflows by approximately \$2,346,938 as of June 30, 2023. The largest portion of the District's net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

#### 2023 District-Wide Governmental Net position compared to 2022 as follows:

Table 1
Net Position (in Millions)

							Total
	Govern	mental	Busines	ss-type	٦	Γotal	Percentage
	Acti	vities	Acti	vities	School Distr	ict	Change
_	2022	2023	2022	2023	2022	2023	2022-2023
Assets:							
Current and Other Assets	6.93	6.84	0.55	0.71	7.48	7.55	1%
Capital Assets	31.49	31.90	0.06	0.19	31.56	32.09	2%
Total Assets	38.42	38.73	0.62	0.91	39.04	39.64	2%
Deferred Outflows	4.57	7.79	0.12	0.18	4.69	7.97	70%
_	4.57	7.79	0.12	0.18	4.69	7.97	
Liabilities:							
Current Liabilities	4.02	5.69	0.00	-	4.02	5.69	42%
Noncurrent Liabilities	30.62	33.18	0.43	0.54	31.05	33.72	9%
Total Liabilities	34.63	38.86	0.43	0.54	35.06	39.41	12%
Deferred Inflows	6.18	5.16	0.14	0.11	6.32	5.28	-16%
	6.18	5.16	0.14	0.11	6.32	5.28	1070
Invested in Capital Assets	0.10	5.10	0.14	0.11	0.32	3.20	
Net of Debt	14.22	16.43	0.06	0.19	14.29	16.62	16%
Restricted	0.74	1.63	0.10	0.24	0.84	1.87	123%
Unrestricted Net Position	(12.78)	(15.57)		<u>-</u>	(12.78)	(15.57)	22%
Total Net Position	2.18	2.50	0.17	0.43	2.35	2.93	25%

#### **GOVERNMENTAL ACTIVITIES**

Ending net position was \$2.93 million for the District. This was an increase of \$.590 million from 2022.

Table 2
Changes in Net Position
(in millions)

											Total
									To	tal	Percentage
	Gov	Governmental Activities				iness-Typ	e Act	ivities	School	Change	
	2	2022	2	2023		2022		023	2022	2023	<u>2022-2023</u>
Revenues:	_		_		_						
Charges for services	\$	_	\$	_	\$	0.09	\$	0.14	\$ 0.09	\$ 0.14	60%
Operating grants and contributions		6.05		6.49		2.11		3.07	8.17	9.56	17%
Capital grants and contributions		0.92		1.20		_		_	0.92	1.20	30%
General revenues		25.92		28.62		0.01		0.01	25.93	28.62	10%
Total revenue		32.89		36.31		2.21		3.22	35.11	39.53	13%
Expenses:											•
Instruction	\$	20.57	\$	22.13					\$ 20.57	\$ 22.13	8%
Student		0.74		0.93					0.74	0.93	25%
Instructional staff		0.63		0.76					0.63	0.76	21%
District administration		1.13		1.09					1.13	1.09	-4%
School administration		1.23		1.61					1.23	1.61	31%
Business		0.83		0.82					0.83	0.82	-2%
Plant operation & maintenance		2.39		2.92					2.39	2.92	22%
Student transportation		2.57		3.65					2.57	3.65	42%
Non-Instructional				0.07					-		
Food Service Operations		0.07		0.01		2.26		2.93	2.33	2.94	26%
Community services operations		0.39		0.36					0.39	0.36	-9%
Facilities		-		-					-	-	#DIV/0!
Depreciation/Amortization		1.18		1.15		0.00		0.03	1.18	1.18	
Interest on long-term debt		0.49		0.51					0.49	0.51	3%
Total Expenses	\$	32.21	\$	35.98	\$	2.27	\$	2.96	\$ 34.47	\$ 38.94	13%
Change in net position	\$	0.69	\$	0.33	\$	(0.05)	\$	0.26	\$ 0.63	\$ 0.59	7%

#### **CAPITAL ASSETS**

At the end of fiscal 2023, the District had \$31.9 million invested in capital assets, including land, buildings, buses, computers and other equipment.

Capital Assets (net) at Year-End FY2023

	Governmenta	l Activities	Business Ty	pe Activities	Totals			
	2022	2023	2022	2023	2022	2023		
Land	946,256	946,256	ı	ı	946,256	946,256		
Land Improvements	162,222	151,235	ı	1	162,222	151,235		
Buildings & Improvements	27,734,275	26,830,475	1	ı	27,734,275	26,830,475		
Technology Equipment	1	1	ı	1	1	1		
Vehicles	826,539	761,628	-	-	826,539	761,628		
General Equipment	93,530	78,606	64,670	191,039	158,200	269,645		
Construction In Progress	1,731,563	3,132,215	-	-	1,731,563	3,132,215		

#### **DEBT**

Capital lease and general obligation debt decreased \$1.34 million from FY 2022.

## Outstanding Debt at Year-End (in Millions)

		Governmental Activities									
	_	2022	2023								
General Obligation Bonds Capital Lease	\$_	17.37 0.75	15.47 1.31								
Total Obligations	\$_	18.12 \$	16.78								

### Adair County School District MANAGEMENT DISCUSSION & ANALYSIS

Year ended June 30, 2022

#### THE DISTRICT'S FUNDS

As the District completed the year, the General Fund reflected a fund balance of \$1,803,696.05 which is less than last year's fund balance of \$4,335,079 The following table presents a summary of revenue and expense for the District as a whole for the fiscal year ended June 30, 2023:

REVENUE		
	Governmental	Proprietary
Local Revenue Sources	7,202,720	148,945
State Revenue Sources	23,937,732	390,105
Federal Revenue Sources	3,770,244	2,683,542
Other	65	6,077
Transfers	2,876,392	-
TOTALS	37,787,154	3,228,668
EXPENDITURES	Governmental	Proprietary
Instruction	22,438,581	-
Student Support Services	926,628	-
Instructional Staff Support Services	706,236	-
District Admin Support	1,110,586	-
School Admin Support	1,639,401	-
Business Support Services	826,550	-
Plant Operation & Management	2,944,570	-
Student Transportation	3,024,094	-
Food Service Operations	11,690	3,061,786
Community Services	359,292	-
Building Acqu & Construction	1,469,398	-
Debt Service	2,487,648	-
Site Improvement	-	-
Building Renovations	-	
Other Items	-	
Transfers	1,406,994	
TOTALS	39,351,668	3,061,786
Excess / (Deficit)	(1,564,514)	166,882

<sup>\*</sup>Note: This chart does not include beginning balances.

### Adair County School District MANAGEMENT DISCUSSION & ANALYSIS

Year ended June 30, 2022

#### **Comments on Budget Comparisons**

• The District's total general fund revenues for the fiscal year ended June 30, 2023 net of other financing sources and uses were \$30,273,785.12 million including "On-Behalf" payments.

#### **BUDGETARY IMPLICATIONS**

By law, the budget must have a minimum 2% contingency. The District adopted a tentative budget for 2023-2024 with a 6% general fund contingency.

Issues which will impact future budgets include:

- Increased salary and salary fixed costs, along with staffing shortages.
- Continued insufficient funding of the state transportation formula, currently at only 55%.
- Improving programming while meeting the academic standards and needs of all students.
- Addressing learning loss and social mental health needs as a result of the COVID-19 pandemic.

Questions regarding this report should be directed to the Superintendent or Finance Director at (270) 384-2476 or by mail at Adair County Board of Education, 1204 Greensburg Street, Columbia, KY 42728.

	-	Primary Government				
	-	Governmental Activities	Business- type Activities	Total		
ASSETS						
Cash and cash equivalents Receivables (net)	\$	1,478,484 \$	687,251 \$	2,165,734		
Taxes				-		
Accounts		102		102		
Intergovernmental		5,356,685	26.074	5,356,685		
Inventories Capital assets:			26,971	26,971		
Land, improvements, and construction in progress		4,078,471		4,078,471		
Other capital assets, net of depreciation		27,820,710	191,039	28,011,748		
Total capital assets	-	31,899,180	191,039	32,090,219		
Total assets	-	38,734,451	905,260	39,639,711		
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows or RESOURCES  Deferred outflows related to pensions		2,824,906	124,457	2,949,363		
Deferred outflows related to Pensions  Deferred outflows related to OPEB		4,788,145	59,691	4,847,836		
Deferred savings from refunding bonds		176,282	33,031	176,282		
Total deferred outflows of resources	-	7,789,332	184,149	7,973,481		
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES		46,523,783	1,089,409	47,613,192		
	=					
LIABILITIES		044.000		044.000		
Accrued interest payable		214,820	562	214,820		
Accounts payable Unearned revenue		95,215 3,300,669	302	95,777 3,300,669		
Long-term liabilities:		3,300,009		3,300,009		
Due within 1 year:						
Capital leases		217,307		217,307		
Bond obligations		1,859,000		1,859,000		
Total due within 1 year	-	2,076,307		2,076,307		
Due in more than 1 year:	-					
Capital leases		1,089,775		1,089,775		
Bond obligations		13,609,117		13,609,117		
Sick leave		460,469		460,469		
Net pension liability		9,695,973	427,176	10,123,149		
Net OPEB liability	_	8,320,483	116,640	8,437,123		
Total due in more than 1 year		33,175,816	543,816	33,719,633		
Total liabilities	-	38,862,828	544,379	39,407,207		
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions		1,180,031	51,989	1,232,020		
Deferred inflows related to OPEB		3,983,288	61,120	4,044,408		
Total deferred inflows of resources	-	5,163,319	113,109	5,276,428		
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES		44,026,147	657,488	44,683,635		
NET POSITION						
Net Investment in capital assets		16,431,063	191,039	16,622,102		
Restricted for:						
Capital projects		1,220,799		1,220,799		
Student activities		414,891	040.000	414,891		
Food service		(45 500 447)	240,882	240,882		
Deficit  Total net position	-	(15,569,117) 2,497,635.55	431,921	(15,569,117) 2,929,557		
·	-					
TOTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES AND NET POSITION	\$	46,523,783 \$	1,089,409 \$	47,613,191		

#### Adair County School District Statement of Activities Year Ended June 30, 2023

			_		Pr	rogram Revenues	i		Net (Expense) Revenue and Changes in Net Position					
										Р	Primary Government			
Functions/Programs		Expenses	_	Charges for Services	-	Operating Grants and Contributions		Capital Grants and Contributions	Governmental Activities		Business- type Activities	Total		
PRIMARY GOVERNMENT:														
Governmental activities:														
Instruction	\$	22,132,663	\$	-	\$	3,992,108	\$	1,203,948	\$ (16,936,606)		\$	(16,936,606)		
Support Services														
Student		925,501				166,934			(758,567)			(758,567)		
Instructional Staff		757,857				136,696			(621,161)			(621,161)		
District Administration		1,092,565				197,068			(895,497)			(895,497)		
School Administration		1,610,595				290,506			(1,320,089)			(1,320,089)		
Business		815,547				147,102			(668,445)			(668,445)		
Plant Operation & Maintenance		2,918,646				526,441			(2,392,205)			(2,392,205)		
Student Transportation		3,646,983				657,813			(2,989,170)			(2,989,170)		
Food Service Operations		11,690				2,109			(9,581)			(9,581)		
Community Services Operations		359,292				64,806			(294,485)			(294,485)		
Building Acquistions & Construction		, .				-			-			-		
Other		66,816				12,052			(54,764)			(54,764)		
Amortization		58,761				10,599			(48,162)			(48,162)		
Depreciation		1,088,164				196,274			(891,890)			(891,890)		
Interest on general long-term debt		506,736				91,401			(415,336)			(415,336)		
Total governmental activities		35,991,816	· -	-	-	6,491,909	•	1,203,948	(28,295,959)			(28,295,959)		
Business-type activities:														
Food service operations		2,927,393		142,869		3,073,647				\$	289,122	289,122		
Depreciation		32,177		142,003		3,073,047				Ψ	(32,177)	(32,177)		
Total business-type activities	_	2,959,571	-	142,869	-	3,073,647				•	256,945	256,945		
Total primary government	\$	38,951,387	\$	142,869	- \$	9,565,556	\$	1,203,948	(28,295,959)	-	256,945	(28,039,015)		
rotal primary government	Φ _	30,931,367	Φ_	142,009	- Ф	9,565,556	Φ	1,203,946	(28,293,939)		250,945	(20,039,013)		
	(	General revenues												
			Taxe						4.050.540			4.050.540		
				Property taxes					4,256,543			4,256,543		
				Motor vehicle taxes	S				825,086			825,086		
				Uitility taxes					1,041,487			1,041,487		
				on sale of equipm					65			65		
				and formula grant	is				21,412,772			21,412,772		
				ent activities					757,906			757,906		
				r local revenue					254,341			254,341		
				stricted investment	t ear	rnings			67,358		6,077	73,434		
				general revenues					28,615,557		6,077	28,621,633		
	(	Change in net pos							319,597		263,021	582,618		
				osition - beginning	)				2,178,038		168,900	2,346,938		
			Net p	osition - ending					\$ 2,497,636	\$	431,921 \$	2,929,557		

See the accompanying notes to the financial statements.

## Adair County School District Balance Sheet Governmental Funds

June 30, 2023

#### **Governmental Funds**

	 General		Special Revenue	-	Debt Service Fund	Other Governmental Funds	_	Total
ASSETS								
Cash and cash equivalents	\$	\$		\$	-	\$ 1,635,690	\$	1,635,690
Receivables, net								
Accounts			102					102
Intergovernmental			5,356,685					5,356,685
Interfund (Special Revenue Fund)	 1,974,982					4.005.000		1,974,982
Total assets	 1,974,982	_	5,356,786	:	-	1,635,690	_	8,967,458
LIABILITIES								
Cash shortage	157,206							157,206
Accounts payable	14,079		81,136			-		95,215
Unearned revenue			3,300,669					3,300,669
Interfund (General Fund)			1,974,982					1,974,982
Total liabilities	171,285		5,356,786		-			5,528,072
FUND BALANCE								
Restricted						1,635,690		1,635,690
Assigned	49,546							49,546
Unassigned	1,754,150							1,754,150
Total fund balance	1,803,696		-		-	1,635,690		3,439,386
TOTAL LIABILITIES AND FUND BALANCE	\$ 1,974,982	\$	5,356,786	\$	-	\$ 1,635,690	\$	8,967,458

See the accompanying notes to the financial statements.

#### Adair County School District

### Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position June 30, 2023

Fund balances-total governmental funds	\$ 3,439,386
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets are not reported in this fund financial statement because they are not current financial resources, but they are reported in the statement of net position.	31,899,180
Costs associated with bond issues and refundings are expensed in the fund financial statements because they are a use of current financial resources but are capitalized on the statement of net position using the economic resources focus	176,282
Certain liabilities (such as bonds payable, the long-term portion of accrued sick leave, accrued interest payable, other accounts payable, and net pension obligations) are not due and payble in the current period and, therefore, are not reported in the funds Accrued interest payable  Bonds payable  Capital lease payable  Sick leave liability  Net pension liability  Net OPEB liability	(214,820) (15,468,117) (1,307,082) (460,469) (9,695,973) (8,320,483)
Deferred outflows and inflows or resources related to pensions are applicable to future periods and, therefore, are not reported in the funds  Deferred outflows related to pensions  Deferred outflows related to OPEB  Deferred inflows related to OPEB  Eferred inflows related to pensions	2,824,906 4,788,145 (3,983,288) (1,180,031)
Net position of governmental activities	\$ 2,497,636

### Adair County School District Statement of Revenues, Expenditures, and Changes in Fund Balances **Governmental Funds**

Year Ended June 30, 2023

	_	General	_	Special Revenue	Debt Service Fund	_	Other Governmental Funds	_	Total Governmental Funds
REVENUES									
From Local Sources									
Taxes									
Property	\$	3,320,603	\$		\$	\$	935,940	\$	4,256,543
Motor vehicle		825,086							825,086
Utilities		1,041,487							1,041,487
Student activities							757,906		757,906
Earnings on investments		55,842		3,205			8,311		67,358
Other local revenue		184,975		3,539			65,828		254,341
Intergovernmental - state		20,377,430		1,454,231	902,123		1,203,948		23,937,732
Intergovernmental - federal	_	133,218	_	5,037,678		_		_	5,170,896
Total revenues	-	25,938,641	_	6,498,652	902,123	-	2,971,932	-	36,311,349
EXPENDITURES									
Instruction		16,988,978		4,756,411			628,197		22,373,585
Support Services									
Student		910,782		992			14,854		926,628
Instructional Staff		768,191					3,040		771,232
District Administration		1,110,586							1,110,586
School Administration		1,639,401							1,639,401
Business		826,550							826,550
Plant Operation & Maintenance		2,941,479		00.700			3,090		2,944,570
Student Transportation		3,003,366		20,728					3,024,094
Food Service				11,690					11,690
Community Operations				359,292					359,292
Building Acquistions & Construction							1,400,652		1,400,652
Other		000 040			0.050.005		66,816		66,816
Debt Service	-	229,643	_	5 4 40 4 40	2,258,005	-	0.110.010	_	2,487,648
Total expenditures	-	28,418,977	_	5,149,112	2,258,005	-	2,116,649	-	37,942,744
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(2,480,336)		1,349,540	(1,355,882)		855,283		(1,631,395)
OTHER FINANCING SOURCES (USES)									
Sale of equipment		65							65
Operating transfers in				51,112	1,355,882		1,400,652		2,807,646
Operating transfers (out)	_	(51,112)	_	(1,400,652)		_	(1,355,882)	_	(2,807,646)
Total other financing sources and (uses)	=	(51,047)	_	(1,349,540)	1,355,882	-	44,770	_	65
NET CHANGE IN FUND BALANCE		(2,531,383)		-	-		900,053		(1,631,330)
FUND BALANCE-BEGINNING	_	4,335,079	_			_	735,637	_	5,070,716
FUND BALANCE-ENDING	\$ _	1,803,696	\$ _		\$ 	\$ _	1,635,690	\$ _	3,439,386

See the accompanying notes to the financial statements.

#### Adair County School District

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year ended June 30, 2023

Net change in fund balances-total governmental funds	\$ (1,631,330)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report district pension contributions as expenditures. However in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.	
District pension contributions less costs of benefits earned net employee contributions	590,697
Governmental funds report district OPEB contributions as expenditures. However in the Statement of Activities, the cost of OPEB benefits earned net of employee contributions is reported as pension expense.	
District OPEB contributions less costs of benefits earned net employee contributions	(50,783)
Capital outlays are reported as expenditures in this fund financial statement because they use current financial resources, but they are presented as assets in the statement of activities and depreciated over their estimated	
economic lives. The difference is the amount by which capital outlays exceeds depreciation expense for the year.	406,031
The difference in the issue amount of the refunding of bond proceeds and the amount for payment to the escrow account to pay the refunded bonds is amortized over the life of the refunding issue.	(58,761)
Bonds sold at a discount/premium are deducted/added to the related bond issues and amortized over the life of the bond in the government wide financial statements, but are recognized in the year the bonds are sold in the fund financial statements.	(4,686)
Bond and capital lease payments are recognized as expenditures of current financial resources in the fund financial statement but are reductions of liabilities in the statement of net position.	1,247,257
	1,247,207
Generally, expenditures recognized in this fund financial statement are limited to only those that use current financial resources, but expenses are recognized in the statement of activities when they are incurred.	
Accrued interest payable  Noncurrent sick leave payable	 (22,825) (156,003)
Change in net position of governmental activities	\$ 319,598

## Adair County School District Statement of Fund Net Position Proprietary Funds

June 30, 2023

		School Food Services
ASSETS		
Cash and cash equivalents	\$	687,251
Inventories		26,971
Capital assets:		
Other capital assets, net of depreciation		191,039
Total assets		905,260
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to pensions		124,457
Deferred outflows related to OPEB		59,691
	_	184,149
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	_	1,089,409
LIABILITIES		
Accounts payable		562
Net pension liability		427,176
Net OPEB liability		116,640
Total liabilities		544,379
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to pensions		51,989
Deferred inflows related to OPEB		61,120
Total defered inflows of resources		113,109
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	_	657,488
NET POSITION		
Net Investment in capital assets		191,039
Restricted		240,882
Total net position	_	431,921
TOTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES AND NET POSITION	\$	1,089,409

#### Adair County School District

#### Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

Year Ended June 30, 2023

	_	Enterprise Funds
	_	School Food Services
OPERATING REVENUES		
Lunchroom sales	\$	142,869
Total operating revenues	· -	142,869
OPERATING EXPENSES		
Depreciation		32,177
Food service operations		
Employee services		1,342,040
Operational expense	_	1,585,353
Total operating expenses	_	2,959,571
Operating income (loss)	<u>-</u>	(2,816,702)
NONOPERATING REVENUES (EXPENSES)		
Intergovermental revenues Transfers in (out)		3,073,647
Earnings from investments		6,077
Total nonoperating revenues (expenses)	_	3,079,723
CHANGE IN NET POSITION		263,021
NET POSITION-BEGINNING	_	168,900
NET POSITION-ENDING	\$_	431,921

# Adair County School District Statement of Cash Flows Proprietary Funds

Year Ended June 30, 2023

**Enterprise Funds** 

		interprise runas
		School Food Services
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers	\$	142,869
Payments to suppliers	Ψ	(1,242,096)
Payments to employees		(927,783)
Net cash provided (used) by operating activities		(2,027,011)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Operating grants and contributions		2,350,058
Net cash provided (used) by noncapital financing activities		2,350,058
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest		6,077
Purchase of capital assets		(158,545)
Net cash provided (used) by investing activities		(152,468)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		170,579
CASH AND CASH EQUIVALENTS-BEGINNING		516,672
CASH AND CASH EQUIVALENTS-ENDING	\$	687,251
Reconciliation of operating income (loss) to net cash provided (used)		
by operating activities:		
Operating income (loss)	\$	(2,816,702)
Adjustments to reconcile operating income (loss) to net cash provided		
(used) by operating activities:		00.477
Depreciation		32,177
Changes in assets and liabilities:		0.550
Inventory		9,553
Deferred outflows		(64,954)
Deferred inflows		(23,457)
Pension liability		95,494 17,069
OPEB liability		17,069
Accounts payable Donated commodities		333,484
On-behalf payments		390,105
Net cash provided (used) by operating activities	s <del></del>	(2,027,011)
rect oddir provided (doed) by operating activities	Ψ	(2,021,011)

#### NONCASH NONCAPITAL FINANCING ACTIVITIES

During the year, the district received \$333,484 of food commodities from the U.S. Department of Agriculture.

During the year, the district recognized revenues and expenses for on-behalf payments relating to fringe benefits in the amount of \$390,105 provided by state government.

See the accompanying notes to the financial statements.

### ADAIR COUNTY SCHOOL DISTRICT NOTES TO THE FINANCIAL STATEMENTS

For the year ended June 30, 2023

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Adair County Board of Education ("Board"), a five-member group, is the level of government, which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Adair County Board of Education ("District"). The District receives funding from Local, State and Federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100-Codification of Governmental Accounting and Financial Reporting Standards. Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The District, for financial purposes, includes all of the funds relevant to the operation of the Adair County Board of Education. The financial statements presented herein do not include funds of groups and organizations, which although associated with the school system, have not originated within the District itself such as Band Boosters, Parent-Teacher Associations, etc.

The financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements:

#### Blended Component Unit

The Board authorized establishment of the Adair County Board of Education Finance Corporationa non-stock, non-profit corporation pursuant to Section 162.385 of the School Bond Act and Chapter273 and Section 58.180 of the Kentucky Revised Statutes (the "Corporation") to act as an agency of the District for financing the costs of school building facilities. The Board of Directors of the Corporation shall be the same persons who are at any time the members of the Board of Education of the Adair County Board of Education.

#### **Basis of Presentation**

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each functionor program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in net total assets. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

The District has the following funds:

#### I. Governmental Fund Types

#### (A) General Fund

The General Fund is the main operating fund of the District. It accounts for financial resources used for general types of operations. This is a budgeted fund, and any fund balances are considered as resources available for use. Within the General Fund, a permanent fund was established from a gift to the Adair High School for scholarships the benefit of students seeking a college degree. This is always a major fund of the District.

#### (B) Special Revenue (Grant) Fund

The Special Revenue (Grant) Fund accounts for proceeds of specific revenue sources (other than expendable trust funds or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally-funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. KDE requires this fund to be a major fund.

#### (C) Student Activities Fund

The Student Activities Fund accounts are used to support co-curricular activities, and are raised and expended by student groups. These funds are subject to "Redbook".

#### (D) Capital Project Funds

Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Fund).

#### SEEK Capital Outlay Fund

The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay Funds and is restricted for use in financing projects as identified in the District's facility plan.

#### Building (FSPK) Fund

The Facility Support Program of Kentucky (FSPK) accounts for funds generated by the building tax levy that is required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.

#### Construction Fund

The Construction Fund accounts for proceeds from sale of bonds and other revenues to be used for authorized construction and/or remodeling..

#### (E) Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related cost; and for the payment of interest on general obligation notes payable, as required by Kentucky Law. This is a major fund of the District.

#### II. Proprietary Funds (Enterprise Funds)

#### Food Service Fund

The School Food Service Fund is used to account for school food service activities, including the National School Lunch Program, which is conducted in cooperation with the U.S. Department of Agriculture (USDA). Amounts have been recorded for in-kind contribution of commodities from the USDA. This is a major fund of the District.

The District applies all GASB pronouncements to proprietary funds.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of

accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – Exchange and Non-exchange Transactions – Revenues resulting from exchangetransactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end. Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied.Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resource are required to be used or the fiscal year when use is first permitted,matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis, On a modified accrual basis, revenues from nonexchange transactions must also beavailable before it can be recognized.

Unearned revenue – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue.

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the statement the revenues, expenses, and changes in net position as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as unearned revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

#### Cash and Cash Equivalents

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

#### **Inventories**

Inventory consists of food purchased by the District and commodities granted by the United States Department of Agriculture (USDA). The commodities are recognized as revenues and expenditures by the Food Service Fund when consumed. Any material commodities on hand at year end are recorded as inventory. All purchased inventory items are valued at the lower of cost or market (first-in, first-out) using the consumption method and commodities assigned values are based on information provided by the USDA.

#### **Prepaid Assets**

Payments made that will benefit periods beyond the end of the current fiscal year are recorded as

prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and expenditure/expense is reported in the year in which services are consumed.

#### Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the government activities column of the government-wide financial statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of one thousand dollars with the exception of computers, digital cameras and real property for which there is no threshold. The District does not possess any infrastructure. Improvements are capitalized; the cost of, normal maintenance and repairs that do not add to the value of the asset or materially extend an assets life are not.

Land and construction in progress are not depreciated. The other property, plant and equipment of the district are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<b>Estimated Lives</b>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
Vehicles	5-10 years
Audio-visual equipment	15 years
Food service equipment	10-12 years
Furniture and fixtures	7 years
Other	10 years

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgment, the noncurrent portion of capital leases, accumulated sick leave, contractually required pension and OPEB contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

#### Accumulated Unpaid Sick Leave Benefits

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of the accumulated sick leave.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the School District's past experience of making terminationpayments.

#### Fund Balances

Fund balance is divided into five categories as defined by GASB 54 as follows:

Nonspendable: Permanently nonspendable by decree of the donor, such as an endowment, or funds

that are not in a spendable form, such as prepaid expenses or inventory on hand.

Restricted: Legally restricted under legislation, bond authority, or grantor contract.

Committed: Commitments of future funds for specific purposes passed by the Board.

Assigned: Funds that are intended by management to be used for a specific purpose.

including encumbrances.

Unassigned: Funds available for any purpose; unassigned amounts are reported only in the

General Fund unless a fund has a deficit.

The Board has adopted a GASB 54 spending policy which states that the spending order of funds is to first use restricted, committed, and assigned resources first, then unassigned resources as they are needed.

#### **Net Position**

The Statement of Net Position presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as Net Position. Net Position is reported in three categories:

1) net investment in capital assets – consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of the assets; 2) restricted net position – resulting from constraints placed on net position by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation adopted by the School District; 3) unrestricted net position – those assets that do not meet the definition of restricted net position or net investment in capital assets. It is the District's policy to first apply restricted net position and then unrestricted net position when an expense is incurred for which both restricted and unrestricted net position areavailable.

#### **Property Taxes**

Property Tax Revenues – Property taxes are levied each September on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer; however, the actual date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. The property tax rates assessed for the year ended June 30, 2023, to finance the General Fund operations were \$.536 per \$100 valuation of real property, \$.536 per \$100 valuation for business personal property and \$.541 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3% of the gross receipts derived from the furnishings, within the county, of telephonic and telegraphic communications services, cablevision services, electric power, water, and natural, artificial and mixed gas.

#### Operating and Non-Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, those revenues are primarily charges for meals provided by the various schools.

Non-operating revenues are not generated directly from the primary activity of the proprietary funds. For the School District those revenues come in the form of grants (federal and state), donated commodities, and earnings from investments.

#### In-Kind

Local contributions, which include contributed services provided by individuals, private organizations and local governments, are used to match federal and state administered funding on various grants. The amounts of such services and donated commodities are recorded in the accompanying financial statements at their estimated fair market values.

#### Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of fixed assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

#### Interfund Receivables/Payables

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### **Interfund Transfers**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until the appropriate period. The District reports three types of deferred outflows – contributions to the CERS's pension and OPEB plans after the measurement period and the unrecognized portion of a deferred loss on the refinancing of long-term debt.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized an inflow of resources (revenue) until the appropriate period. The District reports two types of deferred inflows related to the net difference projected and actual earnings on pension and OPEB plan investments.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County Employees Retirement System Non-Hazardous ("CERS") and Teachers Retirement System of the State of Kentucky ("TRS") and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the pensions. For this purpose, benefit payments (including

refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Postemployment Benefits Other Than OPEBs (OPEB)

For purposes of measuring the liability, deferred outflows of resources and deferred inflows ofresources related to OPEB, and OPEB expense, information about the fiduciary net position of the Teachers' Retirement System of the State of Kentucky (TRS), and the County Retirement System of Kentucky (CERS), and additions to/deductions from TRS's/CERS's fiduciary net position have been determined on the same basis as they are reported by TRS/CERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordancewith the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### Bond and Related Premiums, Discounts, and Issuance Costs

In the government-wide financial statements and in the proprietary fund financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed when bonds are issued.

In governmental fund financial statements, bond premiums and discounts, as well as debt issuance costs are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Estimates

The process of preparing financial statements in conformity accounting principles generally accepted in the United States of America requires District's management to make estimates and assumptions that affect reported amounts of assets, liabilities, revenues, expenditures, designated fund balances, and disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

#### **Budgetary Process**

The District prepares its budgets on the modified accrual basis of accounting, which is the same basis as used to prepare the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds. Once the budget is approved, it can be amended. Amendments are presented to the Board at their regular meetings. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year-end as dictated by law. Each budget is prepared and controlled by the budget coordinator at the revenue and expenditure function/object level. All budget appropriations lapse at year-end. The Kentucky Department of Education does not require the Capital Project Funds and Debt Service Funds to prepare budgets.

#### Recent GASB Pronouncements

GASB issued Statement No. 84, *Fiduciary Activities*, establishes criteria for identifying fiduciary activities of all state and local governments.

GASB issued Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements, effective for the District's fiscal year ending June 30, 2022.

GASB Statement No. 90, Majority *Equity Interests – an amendment of GASB Statements No. 14 and No. 61*, effective for the District's fiscal year ending June 30, 2022.

GASB issued Statement No. 95, *Postponement of the Effective dates of Certain Authoritative Guidance*, effective for the District's fiscal year ending June 30, 2022.

The adoption of GASB statement Numbers 88, 90, and 95 did not have an impact on the District's financial position or results of operations.

The GASB has issued several reporting standards that will become effective for fiscal year 2023 and later years' financial statements.

GASB issued Statement No. 87, *Leases*, effective for the District's fiscal year ending June 30, 2023. This statement was adopted by the District this fiscal year.

GASB issued Statement No. 89, Accounting for Interest Costs Incurred before the End of a Construction Period, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 91, *Conduit Debt Obligations*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 92, *Omnibus 2020*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*, effective for the District's fiscal year ending June 30, 2023.

GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, effective for the District's fiscal year ending June 30, 2023.

GASB issued statement No. 96, Subscription-Based Information Technology Agreements, effective for the District's fiscal year ended June 30, 2023.

GASB issued statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32, effective for the District's fiscal year end June 30, 2023.

GASB issued statement No. 98, *The Annual Comprehensive Financial Report*, effective for the District's fiscal year ended June 30, 2023.

GASB Statement No. 99, Omnibus 2023, effective for the District's year ended June 30, 2023

GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB

Statement No. 62 effective for the District's year ended June 30, 2024

GASB Statement No. 101, Compensated Absences, effective for the District's year ended June 30, 2025

The impact of these pronouncements on the District's financial statement has not been determined

#### NOTE B - CASH AND CASH EQUIVALENTS AND CERTIFICATES OF DEPOSIT

The Kentucky Revised Statutes authorize the District to invest money subject to its control in obligations of the United States; bonds or certificates of indebtedness of Kentucky and its agencies and instrumentalities; savings and loan associations insured by an agency of the United States up to the amount insured; and national or state banks chartered in Kentucky and insured by an agency of the United States providing such banks pledge as security obligations, as permitted by KRS 41.240(4), having a current quoted market value at least equal to uninsured deposits.

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The District's deposit policy for custodial credit risk requires compliance with the provisions of state law.

At year end the District's bank balances were collateralized by securities held by the pledging bank's trust department in the District's name and FDIC insurance. At year end, the carrying amount of the District's cash and cash equivalents \$2,165,734. The bank balance for thesame time was \$2,829,064.

Due to the nature of the accounts and certain limitations imposed on the use of funds, each bank account within the following funds is considered to be restricted: SEEK Capital Outlay Fund, Facility Support Program (FSPK/Building) Fund, special Revenue (Grant Fund), Debt Service Fund, School Construction Fund, School Food Service Fund, and School Activity Fund.

#### NOTE C- CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2023, was as follows:

SEE SCHEDULE ON NEXT PAGE

Governmental Activities		July 1, 2022		Additions		Deductions		June 30, 2023
Land	\$	946,256	\$	-	\$	-	\$	946,256
Land improvements		1,517,594		-		-		1,517,594
Buildings		43,254,981		-		-		43,254,981
Technology equipment		185,334		-		-		185,334
Vehicles		4,228,915		93,543		-		4,322,458
General equipment		1,032,870		-		-		1,032,870
Construction in progress	_	1,731,563	_	1,400,652	_	-	_	3,132,215
Total at historical cost	\$ _	52,897,513	\$ _	1,494,195	\$	-	\$	54,391,708
Less: Accumulated depreciation								
Land improvements	\$	1,355,372	\$	10,987	\$	-	\$	1,366,359
Buildings		15,520,706		903,799		-		16,424,505
Technology equipment		185,333		-		-		185,333
Vehicles		3,402,376		158,454		-		3,560,830
General equipment	_	939,340	_	14,924	_	-	_	954,264
Total accumulated depreciation	\$ _	21,403,127	\$ _	1,088,164	\$ _	-	\$ _	22,491,291
Governmental Activities								
Capital Assets-net	\$ _	31,494,386	\$ _	406,031	\$ _		\$ _	31,900,417
Business-Type Activities		July 1, 2022		Additions		Deductions		June 30, 2023
Technology equipment		456		-		-		456
General equipment	_	682,448		158,545			_	840,993
Total at historical cost	\$	682,904	\$	158,545	\$	_	\$	841,449
Less: Accumulated depreciation								
Technology equipment		456		-		-		456
General equipment	_	617,778	_	32,177				649,955
Total accumulated depreciation	\$ _	618,233	\$ _	32,177	\$ _		\$ _	650,410
Business-Type Activities								
Capital Assets-net	\$	64,671	\$	126,368	\$	-	\$	191,039
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Depreciation expense was not allocated to governmental functions.

#### **NOTE D – DEBT OBLIGATIONS**

#### Bonds

The amount shown in the accompanying financial statements as bonded debt and lease obligations represent the District's future obligations to make payments relating to the bonds issued by the Adair County School District Finance Corporation.

The District, through the General Fund (including utility taxes), Building (FSPK) Fund, and the SEEK Capital Outlay Fund is obligated to make lease payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Adair County School District Finance Corporation to construct school facilities. The District has an option to purchase the property under lease at any timeby retiring the bonds then outstanding.

The original amount of outstanding issues, the issue dates, interest rates, maturity dates, and outstanding balances, at June 30, 2023 are summarized below:

					Bonds						Bonds																						
	Original	Maturity	Interest	0	utstanding					Οι	ıtstanding																						
<b>Bond Issues</b>	Amount	<b>Dates</b>	<u>Rates</u>	June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		June 30, 2022		<u>A</u>	dditions	Re	tirements	Jun	e 30, 2023
2006 Energy	\$ 500,000	8/1/2026	4.05%	\$	211,000	\$	-		36,000.00	\$	175,000																						
2012	\$ 12,885,000	8/1/2032	2.0 - 3.125%		10,185,000				575,000.00		9,610,000																						
2013-REF	\$ 9,010,000	8/1/2025	1.0 - 2.25%		3,580,000			1,	015,000.00		2,565,000																						
2014	\$ 1,065,000	8/1/2034	1.0 - 3.6%		605,000				75,000.00		530,000																						
2015	\$ 1,525,000	9/1/2035	3.05%		1,270,000				45,000.00		1,225,000																						
2017	\$ 390,000	5/1/2037	3.0 - 4.0%		340,000				10,000.00		330,000																						
2020	\$ 1,230,000	10/1/2040	2.0%		1,180,000				50,000.00		1,130,000																						
					17,371,000		-		1,806,000		15,565,000																						
Less:	Discount				(101,569)		-		(4,686)		(96,883)																						
Totals				\$	17,269,431	\$	-	\$	1,801,314	\$	15,468,117																						

The District has entered into "participation agreements" with the Kentucky School Facility Construction Commission. The Kentucky Legislature, for the purpose of assisting local school districts in meeting school construction needs, created the Commission. The table following sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues.

The bonds may be called prior to maturity at dates and redemption premiums specified in each issue. Assuming no issues are called prior to maturity, the minimum obligations of the District, including amounts to be paid by the Commission, at June 30, 2023 for debt service, (principal and interest) are as follows:

Fiscal Year Ended	Prin	cipal			Inte	rest			Principal	Interest
at June 30,	Local		KSFCC	<u>Local</u> <u>KSFCC</u>		Local KSFCC			<u>Total</u>	<u>Total</u>
2024	\$ 1,073,180	\$	785,820	\$	295,484	\$	115,304	\$	1,859,000	\$ 410,788
2025	869,750		802,250		272,047		97,871		1,672,000	369,918
2026	891,938		683,062		249,435		80,709		1,575,000	330,145
2027	916,710		292,290		224,439		68,702		1,209,000	293,141
2028	895,723		299,277		197,603		60,616		1,195,000	258,219
2029-2033	4,920,404		1,594,596		555,088		169,128		6,515,000	724,216
2034-2038	985,000		340,000		56,548		38,800		1,325,000	95,348
2039-2041	 -		215,000		-		6,250		215,000	6,250
	\$ 10,552,705	\$	5,012,295	\$	1,850,644	\$	637,380	\$	15,565,000	\$ 2,488,023

#### Capital Leases

The following is an analysis of the leased property under capital lease by class:

	(	Original	Maturity	Interest		Bonds tstanding				Oı	Bonds utstanding
KISTA Issues		Amount	<u>Dates</u>	<u>Rates</u>	<u>June</u>	e 30, 2022	 Additions	<b>Retirements</b>		<u>Jur</u>	ne 30, 2023
2013	\$	184,953	3/1/2023	2.0%	\$	16,728		\$	16,728	\$	-
2014	\$	185,889	3/1/2024	2.0 - 3.0%		34,145			16,802		17,343
2015	\$	250,933	3/1/2025	1.0 - 2.625%		72,311			26,339		45,972
2016	\$	186,608	3/1/2026	2.0 - 2.625%		72,842			19,208		53,634
2017	\$	193,791	3/1/2027	2.55%		96,407			19,577		76,830
2019	\$	181,436	3/1/2028	3.0%		125,042			17,871		107,171
2020	\$	190,923	3/1/2030	2.0%		149,743			18,295		131,448
2021	\$	203,702	3/1/2031	1.25 - 1.50%		181,121			22,581		158,540
2022	\$	399,691	03/01/2032	3.0%		-	399,691		45,022		354,669
2023	\$	361,475	3/1/2033	3.0 - 3.75%		-	361,475				361,475
					\$	748,339	\$ 761,166	\$	202,423	\$	1,307,082

The following is a schedule by years of the future minimum lease payments under capital lease together with the present value of the net minimum lease payments as of June 30, 2023:

Fiscal Year Ended at June 30.	I	Principal <u>Local</u>	Interest <u>Local</u>
2024	\$	217,307	\$ 36,269
2025		191,006	32,000
2026		165,593	26,724
2027		152,400	22,123
2028		132,315	17,851
2029-2033		448,461	36,651
	\$	1,307,082	\$ 171,618

#### **Accumulated Sick Leave**

Upon retirement from the school system, an employee will receive from the District an amount equal to 30% of the value of accumulated sick leave. The activity during fiscal year 2023 for accumulated sick leave is as follows:

		2022				2023
	Ou	tstanding				Outstanding
	Balance		A	dditions	Retirements	Balance
Sick Leave	\$	304,465	\$	156,003	-	\$ 460,469

#### Net Pension & OPEB Liability

Activity in the net pension and net OPEB liability are below:

	2022			2023
	Outstanding			Outstanding
Description	Balance	Additions	Retirements	Balance
Net Pension Liability	\$ 8,510,333	\$ 1,612,816	\$	\$ 10,123,149
Net OPEB Liability	6,179,795	2,257,328		8,437,123
		-	-	
Totals	\$ 14,690,128	\$ 3,870,144	\$ -	\$ 18,560,272

#### **NOTE E – RETIREMENT PLANS**

The District's employees are provided with two pension plans, based on each position's college degree requirement. The Kentucky Teachers Retirement System covers positions requiring teaching certification or otherwise requiring a college degree. The County Employees Retirement System covers employees whose position does not require a college degree or teaching certification.

#### **Teachers Retirement System Kentucky (TRS)**

Plan description—Teaching-certified employees of the Kentucky School District are provided pensions through the Teachers' Retirement System of the State of Kentucky—a cost-sharing multiple- employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <a href="http://www.trs.ky.gov/financial-reports-information">http://www.trs.ky.gov/financial-reports-information</a>.

Benefits provided—For members who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, members become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, members must either:

- 1.) Attain age fifty-five (55) and complete five (5) years of Kentucky service, or
- 2.) Complete 27 years of Kentucky service.

Participants that retire before age 60 with less than 27 years of service receive reduced retirement benefits. Non-university members with an account established prior to July 1, 2002 receive monthly payments equal to two (2) percent (service prior to July 1, 1983) and two and one-half (2.5) percent (service after July 1, 1983) of their final average salaries for each year of credited service. New members (including second retirement accounts) after July 1, 2002 will receive monthly benefits equal to 2% of their final average salary for each year of service if, upon retirement, their total service is less than ten years. New members after July 1, 2002 who retire with ten or more years of total service will receive monthly benefits equal to 2.5% of their final average salary for each year of service, including the first

ten years. In addition, employees who retire July 1, 2004 and later with more than 30 years of service will have their multiplier increased for all years over 30 from 2.5% to 3.0% to be used in their benefit calculation. Effective July 1, 2008, the system has been amended to change the benefit structure for members hired on or after that date.

Final average salary is defined as the member's five (5) highest annual salaries for those with less than 27 years of service. Employees at least age 55 with 27 or more years of service may use their three (3) highest annual salaries to compute the final average salary. For all members, the annual allowance is reduced by 6% per year from the earlier of age 60 or the date the member would have completed 27 years of service. TRS also provides disability benefits for vested employees at the rate of sixty (60) percent of the final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing members and \$5,000 for retired or disabled members.

Cost of living increases are one and one-half (1.5) percent annually. Additional ad hoc increases and any other benefit amendments must be authorized by the General Assembly.

Contributions—Contribution rates are established by Kentucky Revised Statutes (KRS). Non-university employees are required to contribute 12.855% of their salaries to the System.

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions in the amount of 13.105% of salaries for local school district employees hired before July 1, 2008 and 14.105% for those hired after July 1, 2008. For local school district employees whose salaries are federally funded, the employer contributes 16.105% of salaries. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

#### **Medical Insurance Plan**

Plan description—In addition to the pension benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

Medical coverage through TRS is funded by a combination of contributions from employees, the state and other employers. Coverage is provided through an account established pursuant to 26 United States Code. sec. 401(h) and a 115 trust fund that went into effect on July 1, 2010. The insurance trust fund includes employer and retired member contributions required under KRS 161.550 and KRS

161.675(4)(b).

To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

Funding policy—In order to fund the post-retirement healthcare benefit, seven- and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three-point seventy-five percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to TRS

At June 30, 2023 the District did not report a liability for the District's proportionate share of the net pension liability because the Commonwealth of Kentucky provides the pension support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of KTRS net pension liability	\$ -
Commonwealth's proportionate share of the KTRS net pension	
liability associated with the District	53,264,062
	\$ 53,264,062

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June, 30, 2023, the District's proportion was 0.3144%.

Actuarial Methods and Assumptions—The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date June 30, 2020 Actuarial Cost Method Entry Age Amortization Method

Level percentage of payroll, closed

Remaining Amortization Period 26.5 years Inflation 2.5%

Asset Valuation Method 5-year smoothed market value

Single Equivalent Interest Rate 7.1% Municipal Bond Index Rate 2.13%

Projected Salary Increase 3.0-7.5%, including inflation

Investment Rate of Return 7.1%, net of pension plan investment expense, including

inflation.

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and salary increase

were adjusted to more closely reflect actual experience. The expectation of mortality was changed to the Pub2010 Mortality

Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs and adjustments for each of the groups: service retirees, contingent annuitants, disabled retirees and actives. The assumed long-term investment rate of return was changed from 7.5% to 7.1% and the price inflation assumption was lowered from 3% to 2.5%.

In the 2016 valuation, rates of withdrawal, retirement, disability, mortality and salary increase were adjusted to more closely reflect actual experience. In the 2016 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables projected to 2025 with projection scale BB, set forward two year for males and one year for females rather than the RP-2000 Mortality Tables projected to 2020 with projection scale AA, which was used prior to 2016. In the 2011 valuation, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In the 2011 valuation and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables projected to 2020 with projection scale AA, set back one year for females rather than the 1994 Group Annuity Mortality Tables which was used prior to 2016. For the 2011 valuation through the 2013 valuation, an interest smoothing methodology was used to calculate liabilities for purposes of determining the actuarially determined contributions.

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs, and adjustments for each of the groups; service, retirees, contingent annuitants, disabled retirees, and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the board on September 20, 2022. The assumed long-term investment rate of return was changed from 7.50 percent to 7.10 percent and the price inflation assumption was lowered from 3.0 percent to 2.5 percent. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

		Long Term Expected
Asset Class	Target Allocation	Real Rate of Return
Large Cap U.S. Equity	37.4%	4.2%
Small Cap U.S. Equity	2.6%	4.7%
Developed International Equity	16.5%	5.3%
Emerging Markets Equity	5.5%	5.4%
Fixed Income	15.0%	01%
High Yield Bonds	2.0%	1.7
Other Additional Categories	5.0%	2.2%
Real Estate	7.0%	4.0%
Private Equity	7.0%	6.9%
Cash	2.0%	-0.3%
Total	100.0%	

Discount Rate: The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at the Actuarially Determined Contribution rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table presents the net pension liability of the Commonwealth associated with the District, calculated using the discount rate of 7.10%, as well as what the Commonwealth's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	1% Decrease	Current Discou	nt Rate	1% Increase
KTRS	6.10%		7.10%	8.10%
Commonwealth's proportionate share of net pension liability	\$ 71,014,801	\$ 53,264,062		\$ 42,831,840

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS financial report which is publicly available at <a href="http://www.TRS.ky.gov/">http://www.TRS.ky.gov/</a>.

#### **County Employees Retirement System**

Plan description—Substantially all full-time classified employees of the District participate in the County Employees Retirement System ("CERS"). CERS is a cost-sharing, multiple-employer defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement SystemsAnnual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260

Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or athttps://kyret.ky.gov.

Benefits provided: Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

Contributions: Funding for CERS is provided by members, who contribute 5.00% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions, and by employers of members. For the year ending June 30, 2023, employers were required to contribute 26.95% of the member's salary. During the year ending June 30, 2023, the District contributed \$1,052,438 to the CERS pension plan. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

#### CERS-Medical Insurance Plan

In addition to the CERS pension benefits described above, recipients of CERS retirement benefits may elect to participate in a voluntary hospital/medical group insurance plan for themselves and their dependents. The cost of participation for their dependents is borne by the retiree. The retirement system will pay a portion of the cost of participation for the retiree based on years of service as follows: Less than 4 years -0%, 4-9 years -25%, 10-14 years -50%, 15-19 years -75% and 20 or more years -100%.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS

At June 30, 2022, the District reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2020. An expected total pension liability as of June 30, 2020 was determined using standard roll-forwardtechniques. The District's proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2020. At June 30, 2023, the District's proportion was 0.140035%.

District's proportionate share of CERS net pension liability	\$ 10,123,149
Commonwealth's proportionate share of the CERS net pension liability associated with the District	_
1.1021.10y	\$ 10,123,149

For the year ended June 30, 2023, the District recognized pension revenue of \$586,455. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### SEE SCHEDULE ON NEXT PAGE

	-	Deferred Outflows of Resources	<u>-</u>	Deferred Inflows of Resources
Differences between expected and actual				
experience Changes of assumptions Net difference between projected and actual	\$	10,823	\$	90,151
earnings on pension plan investments Changes in proportion and differences between District contributions and proportionate		1,377,457		1,117,937
share of contributions  District contributions subsequent to the		334,843		23,932
measurement date	-	1,226,240	-	
	\$	2,949,363	\$	1,232,020

The \$1,226,240 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

	_	Year Ended June 30,	
2024	\$	136,618	
2025		151,978	
2026		(85,069)	
		39	

027	287,576
\$	491,103

Actuarial Methods and Assumptions—The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2020. The financial reporting actuarial valuation as of June 30, 2020, used the following actuarial methods and assumptions:

Valuation Date June 30, 2019
Actuarial Cost Method Entry Age Normal
Amortization Method Level percent of Pay

Amortization Period 30-year closed period at June 30, 2019

Asset Valuation Method 20% of the difference between the market value of assets

and the expected actuarial value of assets is recognized

Inflation 2.30%

Salary Increase 3.30% to 10.30%, varies by service

Investment Rate of Return 6.25% Payroll Growth Rate 2.00%

Phase-In Provision Board certified rate is phased into the actuarially

determined rate in accordance with HB 362 enacted in

2018.

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

- Amortization method changed to Level Percent of Pay
- Amortization period increased to 30 years
- Salary increase changed to 10.30% max

The mortality table used for active members was Pub-2010 General Mortality table, for the Nonhazardous Plans, and the Pub-2010 Public Safety Mortality table for the Hazardous Plans, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for non-disabled retired members was a system-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building block method in which best estimate ranges of expected future real rates of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class is summarized in the table below. The current long-term inflation assumption is 2.30% per annum for both the non-hazardous and hazardous plan.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

		Long Term Expected
Asset Class	Target Allocation	Real Rate of Return
US Equity	21.75%	5.70%
Non-US Equity	21.75%	6.35%
Private Equity	10.00%	9.70%
Special Credit/High Yield	15.00%	2.80%
Core Bonds	10.00%	0%
Cash	1.50%	60%
Real Estate	10.00%	5.40%
Opportunistic	0.00%	N/A
Real Return	10.00%	4.55%
	100.00%	

Discount rate: The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine thetotal pension liability.

Sensitivity of the District's proportionate share of net pension liability to changes in the discount rate: The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

	1% Decrease	<b>Current Discou</b>	nt Rate	1% Increase
CERS	5.25%		6.25%	7.25%
District's proportionate share of net pension liability	\$ 12,652,680	\$ 10,123,149		\$ 8,031,017

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary netposition is available in the separately issued CERS financial report which is publicly available at

#### https://kyret.ky.gov.

Payables to the pension plan: At June 30, 2022, there are no payables to CERS.

#### Other Retirement Plans

The District also offers employees the option to participate in defined contribution plans underSections 403(B) and 401(k) of the Internal Revenue Code. All regular full-time and part-timeemployees are eligible to participate and may contribute up to the maximum allowable by law. These plans are administered by an independent third-party administrator.

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. This deferred compensation is not available to employees until their termination, retirement, death or unforeseeable emergency.

GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, allows entities with little or no administrative involvement and who do not perform the investing function for these plans to omit plan assets and related liabilities from their financial statements. The District, therefore, does not report these assets and liabilities on its financial statements.

#### NOTE F - ACCOUNTING STANDARDS STATEMENT NO. 75

Government Accounting Standards Board (GASB) Statement No. 75 replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployments Benefits Other Than OPEB's, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB.

Reporting under GASB 75 is effective for fiscal years commencing after June 15, 2017.

#### NOTE G – OTHER POSTEMPLOYMENT BENEFITS (OPEB)

The District's employees participate in retirement systems of either TRS or CERS as described earlier. The following describes the postemployment benefits other than OPEB for both systems.

#### TRS – General Information about the OPEB Plans

Plan description – Teaching-certified employees of the District are provided OPEBs through TRS – a cost-sharing multiple-employer defined benefit OPEB plan with special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at

http://www.trs.ky.gov/financial-reports-information.

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans.

### Retiree Medical Plan funded by the Medical Insurance Fund

Plan description—In addition to the OPEB benefits described above, Kentucky Revised Statute 161.675 requires TRS to provide post-employment healthcare benefits to eligible members and dependents. The TRS Medical Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the medical plan may be made by the TRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

Benefits provided - To be eligible for medical benefits, the member must have retired either for service or disability. The TRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance. TRS retired members are given a supplement to be used for payment of their health insurance premium. The amount of the member's supplement is based on a contribution supplement table approved by the TRS Board of Trustees. The retired member pays premiums in excess of the monthly supplement. Once retired members and eligible spouses attain age 65 and are Medicare eligible, coverage is obtained through the TRS Medicare Eligible Health Plan.

Contributions - In order to fund the post-retirement healthcare benefit, seven- and one-half percent (7.50%) of the gross annual payroll of members is contributed. Three-point seventy-five percent (3.75%) is paid by member contributions and three quarters percent (.75%) from state appropriation and three percent (3.00%) from the employer. The state contributes the net cost of health insurance premiums for members who retired on or after July 1, 2010 who are in the non-Medicare eligible group. Also, the premiums collected from retirees as described in the plan description and investment interest help meet the medical expenses of the plan.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2023, the District reported a liability of \$5,673,000 for its proportionate share of the collective net OPEB liability that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2023, the District's proportion was .2285010percent.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of KTRS net OPEB liability \$ 5,673,000

Commonwealth's proportionate share of the KTRS net OPEB liability associated with the District 1,864,000 \$ 7,537,000

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual		
experience	\$	\$ 2,385,000
Changes of assumptions Net difference between projected and actual	1,152,000	
earnings on pension plan investments Changes in proportion and differences between District contributions and proportionate	302,000	
share of contributions District contributions subsequent to the	1,659,000	211,000
measurement date	320,278	 
	\$ 3,433,278	\$ 2,596,000

The \$320,278 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the collective net OPEB liability for the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

	Year Ended June 30,
2024	\$ (92,000)
2025	(82,000)
2026	(46,000)
2027	342,000
	4.4

2028	272,000
Thereafter	123,000
\$	517,000

Changes of Benefit Terms - None

Changes of Assumptions-

- In the 2020 experience study, rates of withdrawal, retirement, disability, mortality, and rates of salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables (Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs, and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees, and actives.
- The assumed long-term investment rate of return was changed from 8.00% for the Health Trust and 7.50% for the Life Trust to 7.10%. The price inflation assumption was lowered from 3.00% to 2.50%.
- The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

Actuarial Methods and Assumptions—The total OPEB liability was determined using an actuarial valuation of June 30, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date

Actuarial Cost Method

Amortization Method

Level Percent of Payroll

Amortization Period 26 years

Asset Valuation Method 5-year smoothed value

Single Equivalent Interest Rate 7.1%, net of OPEB plan investment expense, includes

price inflation

Municipal Bond Index Rate 2.13%

Investment Rate of Return 7.1%, net of OPEB plan investment expense, includes

price inflation

Inflation2.5%Real Wage Growth0.25%Wage Inflation2.75%

Salary Increase 3.0 to 7.5%, including wage inflation

Discount Rate 7.1%

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and active members.

The actuarial assumptions used were based on the results of an actuarial experience study for the 5-year period ending June 30, 2020, adopted by the board on September 20, 2022. The assumed long-term investment rate of return was changed from 7.5% to 7.1% and the price inflation assumption was lowered from 3% to 2.5%. The Municipal Bond Index Rate used for this purpose is the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation Percentage	Long-Term Expected Real - Rate Percentage of Return
Global Equity	58.0%	5.1%
Fixed Income	9.0%	(0.1)%
Real Estate	6.5%	4.0%
Private Equity	8.5%	6.9%
Additional Categories: high yield	8.0%	1.7%
Other additional categories	9.0%	2.2%
Cash	1.00%	(0.3)%
Total	100.00%	

Discount Rate: The discount rate used to measure the total OPEB liability was 7.1%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 74. The projections basis was an actuarial valuation performed as of June 30, 2018. In addition to actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The pre-65 retiree health care costs for members retired on or after July 1, 2010 were assumed to be paid by either the State or the retirees themselves.
- As administrative expenses, other than the administrative fee of \$8.00 PMPM paid to KEHP by TRS, were assumed to be paid in all years by the employer as they come due, they were not considered.
- Cash flows occur mid-year.
- Future contributions to the MIF were based upon the contribution rates defined in statue and the projected payroll of active employees. Per KRS 161.540(1)(c).3 and 161.550(5), when the MIF achieves a sufficient prefunded status, as determined by the retirement system's actuary, the

following MIF statutory contributions are to be decreased, suspended, or eliminated:

- Employee Contributions
- Employer Contributions
- State Contributions for KEHP premium subsidies payable to retirees who retire after June 30,2010

To reflect these adjustments, open group projections were used and assumed an equal, pro rata

reduction to the current statutory amount in the years if/when the MIF is projected to achieve a Funded Ratio of 100% or more. Here, the current statutory amounts are adjusted to achieve total contributions

equal to the actuarially determined contribution (ADC), as determined by the prior year's valuation and in accordance with the MIF's funding policy. As the specific methodology to be used for the adjustments has yet to be determined, there may be differences between the projected results and future experience. This may also include any changes to retiree contributions for KEHP coverage pursuant to KRS 161.675(4)(b).

In developing the adjustments to the statutory contributions in future years the following was assumed:

- Liabilities and cash flows are net of expected retiree contributions and any implicit subsidies attributable to coverage while participating in KEHP.
- A 0% active member growth rate was assumed for the purposes of developing estimates for new entrants (membership dates beyond June 30, 2020).

Based on these assumptions, the MIF's fiduciary net position was <u>not</u> projected to be depleted.

The following table presents the net OPEB liability of the Commonwealth associated with the District, calculated using the health care cost trend rates, as well as what the Commonwealth's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate:

	1% Decrease	<b>Current Discou</b>	nt Rate	1% Increase
KTRS	6.10%		7.10%	8.10%
District's proportionate share of net OPEB liability	\$ 7,117,000	\$ 5,673,000	\$	4,477,000

Sensitivity of the District's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates — The following presents the District's proportionate share of the collective net OPEB liability, as well as what the District's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

District's proportionate share of net OPEB liability

4,253,000 \$

\$

5,673,000

\$

7,439,000

# <u>Other Post Employment Benefits Liabilities related to the Life Insurance Plan funded by - Life Insurance Plan (LIF)</u>

Plan description – Life Insurance Plan - TRS administers the life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly. Benefits provided - Effective July 1, 2000, the Kentucky Teachers' Retirement System shall:

- Provide a life insurance benefit in a minimum amount of five thousand dollars (\$5,000) for its members who are retired for service or disability. This life insurance benefit shall be payable upon the death of a member retired for service or disability to the member's estate or to a party designated by the member on a form prescribed by the retirement system; and
- Provide a life insurance benefit in a minimum amount of two thousand dollars (\$2,000) for its active contributing members. This life insurance benefit shall be payable upon the death of an active contributing member to the member's estate or to a party designated by the member on a form prescribed by the retirement system.

Contributions – In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the state.

Note: Members employed on a substitute or part-time basis and working at least 69% of a full contract year in a single fiscal year will be eligible for a life insurance benefit for the balance of the fiscal year or the immediately succeeding fiscal year under certain conditions. For non-vested members employed on a substitute or part-time basis, the life insurance benefit is provided if death occurs as the result of a physical injury on the job. For vested members employed on a substitute or part-time basis, death does not have to be the result of a physical injury on the job for life insurance benefits to be provided.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2022, the District did not report a liability for its proportionate share of the collective net OPEB liability for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

Commonwealth's proportionate share of the KTRS net OPEB liability associated with the District \$ 93,000

For the year ended June 30, 2023, the District recognized OPEB revenue of \$153,000 for support provided by the State.

Actuarial Methods and Assumptions—The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2020
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Asset Valuation Method	5-year smoothed value
Single Equivalent Interest Rate	7.1%
Municipal Bond Index Rate	2.13%
Investment Rate of Return	7.1%, includes price inflation
Inflation	2.5%
Real Wage Growth	0.25 %
Wage Inflation	2.75%
Salary Increase	3 to 7.5%, including wage inflation
Discount Rate	7.1%

Mortality rates were based on the Pub2010 (Teachers Benefit-Weighted) Mortality Table projected generationally with MP-2020 with various set-forwards, set-backs and adjustments for each of the groups; service retirees, contingent annuitants, disabled retirees and active members. The actuarial assumptions used were based on the results of an actuarial experience study for the 5- year period ending June 30, 2020, adopted by the board on September 20, 2022.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by TRS's investment consultant, are summarized in the following table:

	Target Allocation	Long-Term Expected Real
Asset Class	Percentage	Rate Percentage of Return
U.S. Equity	40.00%	4.40%
International Equity	23.00%	5.60%
Fixed Income	18.00%	10%
Real Estate	6.00%	4.0%
Private Equity	5.00%	6.90%
Additional categories	6.00%	2.10%
Cash	1.00%	-0.30%
Total	100.00%	

Discount Rate: The discount rate used to measure the total OPEB liability was 7.1%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 74. The projections basis was an actuarial valuation performed as of June 30, 2020. In addition to actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the Valuation Date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 2.75%.
- The employer will contribute the actuarially determined contribution (ADC) in accordance with the Life Insurance Trust's funding policy determined by a valuation performed on a date two years prior to the beginning of the fiscal year in which the ADC applies.
- As administrative expenses were assumed to be paid in all years by the employer as they come due, they were not considered.
- Active employees do not explicitly contribute to the plan.
- Cash flows occur mid-year.

Based on these assumptions, the LIF's fiduciary net position was <u>not</u> projected to be depleted.

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

#### CERS – General Information about the OPEB Plans

#### Other Pension Benefit Programs-Employees' Health Plan

Plan description – Recipients of CERS retirement benefits may elect to participate in a voluntary hospital/medical group insurance plan for themselves and their dependents. The cost of participation for their dependents is borne by the retiree. The retirement system will pay a portion of the cost of participation for the retiree based on years of service as follows: Less than 4 years – 0%, 4-9 years – 25%, 10-14 years – 50%, 15-19 years – 75% and 20 or more years – 100%.

Benefits provided – Post Retirement Death Benefits – members with a least 4 years creditable service the System will pay a \$5,000 death benefit. Insurance benefits as described above.

*Contributions* - Requirements for medical benefits are a portion of the actuarially determined rates of covered payroll, as disclosed above. Current employees pay 1% toward the insurance fund.

The unfunded medical benefit obligation of the CERS, based upon the entry age normal cost method, as of June 30, 2022 was as follows (in thousands):

Total medical benefit obligation	\$	5,053,498
Net position available for benefits at actuarial value		(3,079,984)
Unfunded medical benefit obligation	\$_	1,973,514

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2023, the District reported a liability of \$2,764,123 for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2023, the District's proportion was .1400610 percent.

The amount recognized by the District as its proportionate share of the OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of net OPEB liability	\$	2,764,123
Commonwealth's proportionate share of the net OPEB liability associated with the District	_	<u>-</u>
	\$_	2,764,123

For the year ended June 30, 2023, the District recognized OPEB expense of \$279,407. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	-	Deferred Outflows of Resources	-	Deferred Inflows of Resources
Differences between expected and actual				
experience	\$	278,232	\$	633,878
Changes of assumptions Net difference between projected and actual		437,165		360,222
earnings on pension plan investments Changes in proportion and differences between District contributions and proportionate		514,708		402,519
share of contributions District contributions subsequent to the		131,234		51,789
measurement date	_	250,943	-	<del>-</del>
	\$ _	1,612,282	\$	1,448,408

The \$250,943 (includes \$89,411 Implicit Subsidy) reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the collective net OPEB liability for the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

	Year Ended June 30,
2024	\$ 25,245
2025	4,497
2026	(150,388)
2027	33,577
	\$ (87,069)
2024	\$ 25,245

Implicit Employer Subsidy- The fully-insured premiums KRS pays for the Kentucky Employees' Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. GASB 74 requires that the liability associated with this implicit subsidy be included in the calculation of the Total OPEB Liability.

#### Changes of Benefit Terms-None

Actuarial Methods and Assumptions—The total OPEB liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2019. The financial reporting actuarial valuation used the following actuarial methods and assumptions:

Date of Valuation Actuarial Cost Method Amortization Method	June 30, 2019 Entry Age Normal Level percent of pay
Amortization Period	30-year closed period at June 30, 2019
Asset Valuation Method	20% of difference between the market value of assets and the expected actuarial value of assets.
Price Inflation	2.30%
Salary Increase	3.30 - 10.3%, varies by service
Investment Return	6.25%
Payroll Growth	2.00%
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Healthcare Trend Rates (Pre-65)	Initial trend starting at 6.25% and gradually decreasing to an ultimate trend rate of 4.05% over

period of 13 years.

Healthcare Trend Rates (Post-65) Initial trend starting at 5.50% and gradually

decreasing to an ultimate trend rate of 4.05% over

period of 14 years.

Healthcare Trend Rates (Phase-In) Board certified rate is phased into the actuarially

determined rate in accordance with HB362

enacted in 2018.

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

- Amortization period increased to 30.
- Salary increase maximum limit decreased to 10.3%
- Health care trend rates Pre-65 changed to having an initial trend rate of 7.0% decreasing to 4.05% over 13 years.
- Healthcare trend rates Post-65 initial rate minimum changed to 5.5% over 14 years.

Discount rate: The discount rate used to measure the total OPEB liability was 5.20%. The rate is based on the expected rate of return on OPEB plan investments of 6.25% and a municipal bond rate of 2.45%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2020. Based on the stated assumptions and the projection of cash flows as of each fiscal year ended, the plan's insurance fiduciary net position and future contributions were projected to be sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on Insurance plan investments was applied to all periods of the projected benefit payments paid from the retirement plan. However, the cost associated with the implicit subsidy will not be paid out of the plan's trust. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy. The projection of cash flows used to determine the singlediscount rate assumes that the funds receive the required employer contributions each future year, as determined by the current funding policy established in Statute as last amended by House Bill 362 (passed in 2018) that applies to CERS.

The following table presents the net OPEB liability of the District, calculated using the discount rate of 5.20%, as well as what the District's net OPEB liability would be if it were calculated using a discount

rate that is 1-percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current rate:

	1% Decrease	<b>Current Discount Rate</b>	1% Increase
CERS	4.20%	5.20%	6.20%
District's proportionate share of net OPEB liability	\$ 3,695,191	\$ 2,764,123	\$ 1,994,439

Sensitivity of the District's proportionate share of net OPEB liability to changes in health care trends is below:

	1% Decrease		<b>Current Trend Rate</b>		1% Increase
District's proportionate share of net OPEB liability	\$ 2,055,064	\$	2,764,123	\$	3,615,569

#### **NOTE H – CONTINGENCIES**

The District receives funding from Federal, State and Local governmental agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if the grantor's review indicates that the funds have not been used for the intended purpose, the grantors may request a refund of monies advanced or refuse to reimburse the District for its disbursements. The amount of such future refunds and un-reimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction the funds provided are being spent as intended and the grantors' intent to continue their program.

#### **NOTE I – LITIGATION**

The District has no pending or threatened litigation involving amounts exceeding \$20,000 individually or in the aggregate as of June 30, 2023.

#### NOTE J - INSURANCE AND RELATED ACTIVITIES

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, illegal acts etc. Each of these

risk areas are covered through the purchase of commercial insurance. The District has purchased certain policies which are retrospectively rated which include Workers' Compensation insurance.

#### **NOTE K – RISK MANAGEMENT**

The District is exposed to various risks of loss related to illegal acts, torts, theft/damage/destruction of assets, errors and omissions, injuries to employees, and natural disasters. To obtain insurance for workers' compensation, unemployment, errors and omission, and general liability coverage, the District purchased commercial insurance policies.

#### NOTE L – COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the school district at risk for a substantial loss (contingency).

#### NOTE M – TRANSFER OF FUNDS

The following transfers were made during the year:

From Fund	und To Fund		<u>Amount</u>	<u>Purpose</u>	
General	Special Revenue	\$	51,112	KETS Matching	
Special Revenue	Construction		1,399,542	Construction	
FSPK	Debt Service	\$	1,355,882	Debt Payments	

#### **NOTE N – ON-BEHALF PAYMENTS**

For fiscal year 2023, the Commonwealth of Kentucky contributed estimated payments on behalf of the District as follows:

Plan/Description	<u>Amount</u>
Kentucky Teachers Retirement System (GASB Schedule A)	\$ 4,859,880
Health and Life Insurance	3,620,892
Administrative Fee	36,756
HRA/Dental/Vision	83,475
Federal Reimbursement	(312,736)
Technology	102,219
SFCC Debt Service Payments	902,123
Total	\$ 9,292,608

These amounts are included in the financial statements as state revenue and an expense allocated to the different functions in the same proportion as full-time employees.

### NOTE 0-SUBSEQUENT EVENTS

The District has evaluated subsequent events through November 15, 2023 the date the financial statements were available to be issued.

#### Adair County School District

### Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual General Fund

Year Ended June 30, 2023

	_	Budget	mounts				Variance with Final Budget Favorable	
		Original	_	Final		Actual		(Unfavorable)
PE1/E1/1/E0		_		_				
REVENUES								
From Local Sources								
Taxes	\$	2.075.000	\$	2 442 654	\$	2 220 602	Φ	206.052
Property	Ф	3,075,000	Ф	3,113,651	Ф	3,320,603	\$	206,952
Motor vehicle Utilities		600,000		600,000		825,086		225,086
· · · · · · · · · · · · · · · · · · ·		900,000		900,000		1,041,487		141,487
Earnings on investments		40,000		40,000		55,842		15,842
Other local revenue		15,500		15,500		184,975		169,475
Intergovernmental - state		16,488,601	•	12,492,070	•	12,377,049		(115,021)
Intergovernmental - federal	_	75,000	-	75,000	_	133,218		58,218
Total revenues	_	21,194,101	-	17,236,221	_	17,938,260		702,039
EXPENDITURES								
Instruction		12,894,030	*	10,592,145	*	11,531,575		(939,430)
Support Services		.2,00 .,000		.0,002,0	*	,00.,0.0		(000, 100)
Student		797,958	*	602,262	*	629.046		(26,784)
Instructional Staff		691,033	*	489,488	*	512,140		(22,652)
District Administration		1,005,465	*	898,945	*	967,500		(68,555)
School Administration		1,079,415	*	986,800	*	1,096,205		(109,405)
Business		553,899	*	508,858	*	636,661		(127,803)
Plant Operation & Maintenance		2,634,102	*	2,261,271	*	2,530,868		(269,597)
Student Transportation		2,132,853	*	1,693,205	*	2,284,959		(591,754)
Community Services		130,759	*	1,033,203	*	2,204,555		(551,754)
Debt Service		229,643	*	229,643	*	229,643		(0)
Total expenditures	_	22,149,157	-	18,262,617		20,418,596		(2,155,979)
Total experiultures	_	22,149,137	-	10,202,017		20,416,390		(2,155,979)
EXCESS (DEFICIENCY) IN REVENUES OVER EXPENDITURES		(955,056)		(1,026,396)		(2,480,336)		(1,453,940)
OTHER FINANCING SOURCES (USES)								
Sale of equipment						65		65
Operating transfers in		264,682		264,682				(264,682)
Operating transfers (out)		(297,351)		(297,351)		(51,112)		246,239
Total other financing sources and (uses)	_	(32,669)	-	(32,669)	_	(51,047)		(18,378)
	_		-		_	, , ,		
NET CHANGE IN FUND BALANCE		(987,725)		(1,059,065)		(2,531,383)		(1,472,318)
FUND BALANCE-BEGINNING	_	4,200,000		4,200,000	_	4,335,079		135,079
FUND BALANCE-ENDING	\$ _	3,212,276	\$	3,140,936	\$ _	1,803,696	\$	(1,337,239)

<sup>\*</sup> On-behalf payments of \$8,000,381 have been removed from the final budget and actual numbers to provide a more accurate comparison.

#### Adair County School District

# Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Special Revenue Fund Year Ended June 30, 2023

	_	Budge	ounts			Variance with Final Budget	
	_	Original		Final		Actual	Favorable (Unfavorable)
REVENUES							
From Local Sources							
Other local revenue	\$	74,000	\$	68,807	\$	3,539	\$ (65,268)
Earnings on investments						3,205	3,205
Intergovernmental - state		1,973,883		2,034,555		1,454,231	(580,324)
Intergovernmental - federal		3,172,682		3,606,339		5,037,678	1,431,339
Total revenues	=	5,220,565	_	5,709,701	_	6,498,652	788,952
EXPENDITURES							
Instruction		4,856,575		5,101,198		4,756,411	344,787
Support Services							
Student		15,829		17,301		992	16,309
Instructional Staff		35,634		73,274		-	73,274
Business Support		8,000		8,000		-	8,000
Plant Operation & Maintenance						-	-
Student Transportation						20,728	(20,728)
Food Service						11,690	(11,690)
Community Services Operations		341,461		364,495		359,292	5,204
Total expenditures	_	5,257,499	_	5,564,269	_	5,149,112	415,156
EXCESS (DEFICIENCY) IN REVENUES OVER EXPENDITURES		(36,934)		145,432		1,349,540	1,204,108
OTHER FINANCING SOURCES (USES)							
Operating transfers in		36,934		36,934		51,112	14,178
Operating transfers (out)				(182,366)		(1,400,652)	(1,218,286)
Total other financing sources and (uses)	=	36,934	_	(145,432)	_	(1,349,540)	(1,204,108)
NET CHANGE IN FUND BALANCE		-		-		-	-
FUND BALANCE-BEGINNING	_	-			_		
FUND BALANCE-ENDING	\$	=	\$	-	\$	-	\$ _

# ADAIR COUNTY SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY CERS and TRS For the year ended June 30, 2023

COUNTY EMPLOYEE'S RETIREMENT SYSTEM:	ting Fiscal Year surement Date 2023 (2022)	ting Fiscal Year surement Date 2022 (2021)	Reporting Fiscal Year (Measurement Date) 2021 (2020)		Reporting Fiscal Year (Measurement Date) 2020 (2019)		Reporting Fiscal Year (Measurement Date) 2019 (2018)		Reporting Fiscal Year (Measurement Date) 2018 (2017)		Reporting Fiscal Year (Measurement Date) 2017 (2016)			ng Fiscal Year urement Date; 2016 (2015)
Districts' proportion of the net pension liability (asse	0.14004%	0.13348%		0.13000%		0.13000%		0.14000%		0.13000%		0.13000%		0.13000%
District's proportionate share of the net pension liability (asse	\$ 10,123,149	\$ 8,510,333	\$	10,343,497	\$	9,326,450	\$	8,323,680	\$	7,541,460	\$	6,476,613	\$	5,478,365
State's proportionate share of the net pensio liability (asset) associated with the Distric	 	 												
Total	\$ 10,123,149	\$ 8,510,333	\$	10,343,497	\$	9,326,450	\$	8,323,680	\$	7,541,460	\$	6,476,613	\$	5,478,365
District's covered-employee payro	\$ 4,609,352	\$ 3,933,520	\$	3,544,626	\$	3,358,040	\$	3,399,510	\$	3,061,636	\$	3,260,158	\$	2,958,806
District's proportionate share of the net pensio liability (asset) as a percentage of it covered-employee payro	219.62%	216.35%		291.81%		277.73%		244.85%		246.32%		198.66%		185.15%
Plan fiduciary net position as a percentage of th total pension liability (asset	52.00%	57.33%		47.71%		50.45%		53.54%		53.32%		55.50%		59.97%
KENTUCKY TEACHER'S RETIREMENT SYSTEM:														
District's proportion of the net pension liability (asse	0.314%	0.314%												
District's proportionate share of the net pension liability (asset	\$ -	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
State's proportionate share of the net pensio liability (asset) associated with the Distric	 53,264,062	 40,914,775		45,654,893		42,980,681		44,015,193		87,716,584		97,119,960		76,497,627
Total	\$ 53,264,062	\$ 40,914,775	\$	45,654,893	\$	42,980,681	\$	44,015,193	\$	87,716,584	\$	97,119,960	\$	76,497,627
District's covered-employee payro	\$ 13,305,373	\$ 12,582,733	\$	10,271,500	\$	9,874,867	\$	10,433,433	\$	9,892,733	Not	in 2021 audit	Not	n 2021 audit
District's proportionate share of the net pensio liability (asset) as a percentage of it covered-employee payro	0.000%	0.000%		0.000%		0.000%		0.000%		0.000%		0.000%		0.000%
Plan fiduciary net position as a percentage of th total pension liability (assel	56.40%	57.33%		58.27%		58.76%		59.28%		39.83%		35.22%		42.49%

# ADAIR COUNTY SCHOOL DISTRICT SCHEDULE OF CONTRIBUTIONS CERS and TRS

For the year ended June 30, 2023

COUNTY EMPLOYEE'S RETIREMENT SYSTEM:	 2023		2022		2021	_	2020	_	2019	_	2018	_	2017		2016
Contractually required contribution	\$ 882,105	\$	658,015	\$	852,837	\$	721,307	\$	652,026	\$	591,156	\$	556,183	\$	525,484
Contributions in relation to the contractually required contribution	 882,105		658,015		852,837		721,307		652,026		591,156	\$	556,183	\$	525,484
Contribution deficiency (excess)	 	_		_	-	_	-	_	-	_		_			-
District's covered-employee payroll	\$ 4,609,352	\$	3,933,520	\$	3,544,626	\$	3,358,040	\$	3,399,510	\$	3,164,647	\$	3,260,158	\$	2,958,806
District's proportionate share of the net pension liabi as a percentage of it's covered-employee payroll	19.14%		16.73%		24.06%		21.48%		19.18%		18.68%		17.06%		17.76%
KENTUCKY TEACHER'S RETIREMENT SYSTEM:															
Contractually required contribution	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Contributions in relation to the contractually required contribution	 														
Contribution deficiency (excess)	 	_		_	-	_	-	_	-	_		_			-
District's covered-employee payroll	\$ 13,305,373	\$	12,582,733	No	t in 2021 audit	Not	in 2021 audit	No	t in 2021 audit	Not	in 2021 audit	No	t in 2021 audit	Not	in 2021 audit
District's proportionate share of the net pension liabilities as a percentage of it's covered-employee payroll	0.00%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%

## ADAIR COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-PENSION

For the year ended June 30, 2023

#### (1) CHANGES OF BENEFITS

There were no changes of benefit terms for TRS or CERS.

#### (2) CHANGES OF ASSUMPTIONS

#### **TRS**

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2020:

- o Remaining amortization period changed to 26.5 years
- o Single Equivalent interest rate changed to 7.1%
- o Municipal bond rate index changed to 2.13\$
- $\circ$  Projected salary increase changed to 3.0 7.5%
- o Investment rate of return changed to 7.1%

#### **CERS**

The following represents assumptions and changes of assumptions from the prior valuation to the valuation performed as of June 30, 2019:

- o Remaining amortization period increased to 30 years
- o Salary increase changed to 3.30 to 10.30%

# (3) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

#### **TRS**

The actuarially determined contribution rates in the schedule of employer contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Valuation Date June 30, 2020 Actuarial Cost Method Entry Age Normal

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 26.5 years

Asset Valuation Method 5-year smoothed market value

Single Equivalent Interest Rate 7.1% Municipal Bond Index Rate 2.13% Inflation 2.5%

Projected Salary Increase 3.0 - 7.5% including inflation

Investment Rate of Return 7.1%, net of pension plan investment expense, including

inflation

## ADAIR COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-PENSION

For the year ended June 30, 2023

#### **CERS**

The Board of Trustees uses this actuarial valuation to certify the employer contribution rates for CERS for the fiscal year beginning July 1, 2022 and ending June 30, 2023. The amortization period of the unfunded liability has been reset as of July 1, 2013 to a closed 30-year period. The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Valuation Date June 30, 2019

Experience Study July 1, 2013 to June 30, 2018

Actuarial Cost Method Entry Age Normal Amortization Method Level percent of pay

Remaining Amortization Period 30 years, Closed Gains/losses incurring after 2019 will be

amortized over separate closed 20-year amortization bases

Payroll Growth Rate 2.0%

Asset Valuation Method 20% of the difference between the market value of assets and the expected

actuarial value of assets is recognized

Inflation 2.30%

Salary Increase 3.30% to 10.30%, varies by service for CERS Nonhazardous;

Investment Rate of Return 6.25% for CERS Nonhazardous and Hazardous,

Phase-in Provision Board certified rate is phased into the actuarially determined rate in

accordance with HB 362 enacted in 2018 for

For the year ended June 30, 2023

		Reporting Fiscal Year (Measurement Date) 2023 (2022)		Measurement Date) 2023		ting Fiscal Year surement Date) 2022 (2021)		ting Fiscal Year surement Date) 2021 (2020)	ting Fiscal Year surement Date) 2020 (2019)	ting Fiscal Year surement Date) 2019 (2018)	Reporting Fiscal Ye (Measurement Date 2018 (2017)		
MEDICAL INSURANCE PLAN													
Districts' proportion of the net OPEB liability (asset)		0.22850%		0.16896%		0.31000%	0.30000%	0.35000%		0.31000%			
District's proportionate share of the net OPEB liability (asse	t) \$	5,673,000	\$	3,625,000	\$	4,403,000	\$ 4,979,000	\$ 6,097,000	\$	6,177,000			
State's proportionate share of the collective net OPEB liability (asset) associated with the District		1,864,000		2,944,000		3,527,000	 4,021,000	 5,254,000		5,046,000			
Total	\$	7,537,000	\$	6,569,000	\$	7,930,000	\$ 9,000,000	\$ 11,351,000	\$	11,223,000			
District's covered-employee payroll	\$	13,305,373	\$	12,582,733	\$	10,271,500	\$ 9,874,867	\$ 10,433,433	\$	9,892,733			
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll		42.64%		28.81%	•	42.87%	50.42%	58.44%		62.44%			
Plan fiduciary net position as a percentage of the total OPEB liability (asset)		47.75%		51.74%		39.05%	32.58%	25.50%		21.18%			
LIFE INSURANCE PLAN													
Districts' proportion of the net OPEB liability (asset)		0.000%		0.000%		0.000%	0.000%	0.000%		0.000%			
District's proportionate share of the net OPEB liability (asse	t) \$	-	\$	-	\$	-	\$ -	\$ -	\$	-			
State's proportionate share of the net OPEB liability (asset) associated with the District		93,000		39,000				 					
Total	\$	93,000	\$	39,000	\$	-	\$ -	\$ _	\$	-			
District's covered-employee payroll	\$	13,305,373	\$	12,582,733	\$	10,271,500	\$ 9,874,867	\$ 10,433,433	\$	9,892,733			
District's proportionate share of the net OPEB liability (asseet) as a percentage of its covered-employee payroll		0.000%		0.000%		0.000%	0.000%	0.000%					
Plan fiduciary net position as a percentage of the total OPEB liability (asset)		73.97%		89.15%									

For the year ended June 30, 2023

		2023		2022		2021	2020		2019	2018		
MEDICAL INSURANCE PLAN							 					
Contractually required contribution	\$	402,794	\$	299,505	\$	308,145	\$ 296,246	\$	313,003	\$	296,782	
Contributions in relation to the contractually required contribution		402,794		299,505	_	308,145	 296,246		313,003		296,782	
Contribution deficiency (excess)	_	-	_	_	_	-	 	_	-		_	
District's covered-employee payroll	\$	13,305,373	\$	12,582,733	\$	10,271,500	\$ 9,874,867	\$	10,433,433	\$	9,892,733	
District's proportionate share as a percentage of covered-employee payroll	it's	3.03%		2.38%		3.00%	3.00%		3.00%		3.00%	
LIFE INSURANCE PLAN												
Contractually required contribution	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	
Contributions in relation to the contractually required contribution	_						 					
Contribution deficiency (excess)	_	-	_	-	_	-	-	_	-		-	
District's covered-employee payroll	\$	13,305,373	\$	12,582,733	\$	10,271,500	\$ 9,874,867	\$	10,433,433	\$	9,892,733	
District's proportionate share as a percentage of covered-employee payroll	it's	0.00%		0.00%		0.00%	0.00%		0.00%		0.00%	

For the year ended June 30, 2023

HEALTH INSURANCE PLAN	Reporting Fiscal Year (Measurement Date) 2023 (2022)		Reporting Fiscal Year (Measurement Date) 2022 (2021)		ting Fiscal Year surement Date) 2021 (2020)	ting Fiscal Year surement Date) 2020 (2019)	ting Fiscal Year surement Date) 2019 (2018)	Ri (
Districts' proportion of the net OPEB liability (asset)		0.14006%		0.13345%	0.13000%	0.13000%	0.14000%	
District's proportionate share of the net OPEB liability (asset	:) \$	2,764,123	\$	2,554,795	\$ 3,255,445	\$ 2,229,852	\$ 2,426,478	
State's proportionate share of the collective net OPEB liability (asset) associated with the District					 <u>-</u>	 <u>-</u>	 <u>-</u>	
Total	\$	2,764,123	\$	2,554,795	\$ 3,255,445	\$ 2,229,852	\$ 2,426,478	
District's covered-employee payroll	\$	4,609,352	\$	3,933,520	\$ 3,544,626	\$ 3,358,040	\$ 3,399,510	
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll		59.97%		64.95%	91.84%	66.40%	71.38%	
Plan fiduciary net position as a percentage of the total OPEB liability (asset)		60.94%		73.08%	51.67%	60.44%	57.62%	

For the year ended June 30, 2023

ting Fiscal Year surement Date) 2018 (2017)
0.13000%
\$ 2,590,145
 -
\$ 2,590,145
\$ 3,061,636
84.60%
52.39%

For the year ended June 30, 2023

MEDICAL INSURANCE PLAN	 2023		2022		2021		2020		2019	2018	
MEDICAL INSURANCE PLAN											
Contractually required contribution	\$ 161,532	\$	134,159	\$	232,179	\$	175,945	\$	159,207	\$	148,378
Contributions in relation to the contractually required contribution	 161,532		134,159		232,179		175,945		159,207		148,378
Contribution deficiency (excess)	 -	_		_		_		_			
District's covered-employee payroll	\$ 4,609,352	\$	3,933,520	\$	3,544,626	\$	3,358,040	\$	3,399,510	\$	3,061,636
District's proportionate share as a percentage of it's covered-employee payroll	3.50%		3.41%		6.55%		5.24%		4.68%		4.85%

## ADAIR COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-OPEB

For the year ended June 30, 2023

#### TRS

#### (1) CHANGES OF BENEFIT TERMS

There were no changes of benefit terms for the medical insurance fund or the life insurance fund.

#### (2) CHANGES OF ASSUMPTIONS

- In the 2020 experience study, rates of withdrawal, retirement, disability, mortality and salary increases were adjusted to reflect actual experience more closely. The expectation of mortality was changed to the Pub2010 Mortality Tables(Teachers Benefit-Weighted) projected generationally with MP-2020 with various set forwards, set-backs and
- The assumed long-term investment rate of return was changed from 8% to 7.1%. The price inflation assumption was
- The rates of member participation and spousal participation were adjusted to reflect actual experience more closely.

## (3) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

#### Medical Insurance Fund

The actuarially determined contribution rates, as a percentage of payroll used to determine the actuarially determined contribution amounts in the Schedule of Employer Contributions are calculated of the indicated valuation date. The following actuarial methods and assumptions (from the indicated actuarial valuations) were used to determine contribution rates reported in that schedule for the year ending June 30, 2018:

Valuation Date

Actuarial Cost Method

Actuarial Cost Method

Dune 30, 2018

Entry Age Normal

Amortization Method Level percent of payroll

Remaining Amortization 26 years, closed

Asset Valuation Method 5-year smoothed fairvalue

Inflation3.0%Real wage growth0.5%Wage inflation3.5%

Salary Increase 3.5 to 7.2%, including inflation

Discount rate 7.5%

## ADAIR COUNTY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION-OPEB

For the year ended June 30, 2023

#### **CERS**

Other Pension Benefit Programs-Employees' Health Plan

#### (1) CHANGES OF BENEFIT TERMS

There were no changes of benefit terms.

#### (2) CHANGES OF ASSUMPTIONS

- o Amortization period increased to 30.
- $\circ$  Salary increase changed from 3.30 11.55% to 3.30 10.30%
- o Mortality methodology changed from RP-2000 to MP-2014
- Health care trend rates Pre-65 changed to having an initial trend rate of 6.25% decreasing to 4.05% over 13 years
- Health care trend rates Post-65 changed to having an initial trend rate of 5.5% decreasing to 4.05% over 11 years

## (3) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

Recipients of CERS retirement benefits may elect to participate in a voluntary hospital/medical group insurance plan for themselves and their dependents. The cost of participation for their dependents is borne by the retiree. The retirement system will pay a portion of the cost of participation for the retiree based on years of service as follows: Less than 4 years -0%, 4-9 years -25%, 10-14 years -50%, 15-19 years -75% and 20 or more years -100%.

Contributions requirements for medical benefits are a portion of the actuarially determined rates of covered payroll, as disclosed above.

Actuarial Valuations as Of June 30, 2019

Actuarial Cost Method Entry Age Normal

Asset Valuation Method 20% of difference between the market value of assets and the

expected actuarial value of assets.

Amortization Method Level percent of pay

Amortization Period 30 years, closed at June 30, 2019

Payroll Growth 2.00% Investment Return 6.25% Price Inflation 2.30%

Salary Increase 3.30 - 10.30%, varies by service

Mortality MP-2014 mortality improvement scale using a base year of

2019

Healthcare Trend Rates (Pre-65) Initial trend starting at 6.25% and gradually decreasing to an

ultimate trend rate of 4.05% over period of 13 years.

Healthcare Trend Rates (Post 65) Initial trend starting at 5.50% and gradually decreasing to an

ultimate trend rate of 4.05% over period of 11 years.

Healthcare Trend Rates (Phase-In) Board certified rate is phased into the actuarially determined rate

in accordance with HB362 enacted in 2018.

# Adair County School District Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2023

		Capital Outlay		FSPK		Construction	School Activity Fund		Total
Assets		•			_				
Cash and Cash Equivalents	\$	489,155	\$	562,435	\$_	169,208	\$ 414,891	\$	1,635,690
Total Assets	_	489,155	_	562,435	=	169,208	414,891		1,635,690
<b>Liabilities</b> Accounts Payable	\$		\$		\$_		\$	\$	<u>-</u>
Total Liabilities	_		_	<u>-</u>	=	-		1 !	
Fund Balance									
Restricted		489,155		562,435	_	169,208	414,891		1,635,690
Total Fund Balance and Liabilitie	\$	489,155	\$	562,435	\$_	169,208	\$ 414,891	\$	1,635,690

# Adair County School District Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds Year ended June 30, 2023

						_
		Capital Outlay	FSPK	Construction	School Activity Fund	Total
Revenues	_					
From Local Sources						
Property Taxes	\$	\$	935,940 \$	\$	\$	935,940
Student Activities					757,906	757,906
Earnings on Investments		1,602	681	1,110	4,917	8,311
Other Local Revenue					65,828	65,828
Intergovernmental - State		243,389	960,559			1,203,948
Total Revenues		244,991	1,897,180	1,110	828,651	2,971,932
Expenditures						
Instruction					628,197	628,197
Student Support					14,854	14,854
Instructional Staff Support Services					3,040	3,040
Student Transportation						-
Plant Operations and Maintenance					3,090	3,090
Building Acquisition and Construction				1,400,652		1,400,652
Other					66,816	66,816
Food Service Operations						
Total Expenditures				1,400,652	715,997	2,116,649
Excess (Deficit) of Revenues						
Over Expenditures		244,991	1,897,180	(1,399,542)	112,654	855,283
Other Financing Sources (Uses)						
Transfers In				1,400,652		1,400,652
Transfers (Out)			(1,355,882)			(1,355,882)
Total Other Financing Sources (Uses)		<u> </u>	(1,355,882)	1,400,652	<u>-</u>	44,770
Net Change in Fund Balances		244,991	541,298	1,110	112,654	900,053
Fund Balance Beginning		244,164	21,138	168,098	302,238	735,637
Fund Balance Ending	\$	489,155 \$	562,435 \$	169,208 \$	414,891 \$	1,635,690

See the accompanying notes to the financial statements.

# Adair County School District Combining Balance Sheet of Fiduciary Fund - School Activity Funds June 30, 2023

#### SCHOOL ACTIVITY FUNDS

	ADAIR COUNTY HIGH SCHOOL			ADAIR COUNTY MIDDLE SCHOOL		ADAIR COUNTY ELEMENTARY		ADAIR COUNTY PRIMARY CENTER	TOTAL
ASSETS  Cash and cash equivalents  Total Assets	\$_	194,276 194,276	\$	106,216 106,216	\$	70,299 70,299	\$	46,766 46,766	417,556.96 417,557
LIABILITIES Accounts payable									-
FUND BALANCE School activities	<u>-</u>	194,276	ı j	106,216	. <u>-</u>	70,299		46,766	417,557
TOTAL LIABILITIES AND FUND BALANCE	\$	194,276	\$	106,216	\$	70,299	\$	46,766 \$	417,557

#### Adair County School District

### Combining Statement of Revenues, Expenses and Changes In Fund Balance

#### - School Activity Fund

Year ended June 30, 2023

#### **SCHOOL ACTIVITY FUNDS**

	ADAIR COUNTY HIGH SCHOOL		ADAIR COUNTY MIDDLE SCHOOL		ADAIR COUNTY ELEMENTARY	ADAIR COUNTY PRIMARY CENTER		TOTAL
Revenues Student/Trust revenues	\$ 549,214	\$	159,253	\$	35,157	\$	85,077 \$	828,699
Expenses Student/Trust activities	485,458	i	146,254	_	13,957		70,328	715,997
Excess (Deficit) of Revenues Over Expenses	63,756		12,998		21,200		14,748	112,702
Fund Balance Beginning	130,520	ı	93,218	-	49,099		32,018	304,855
Fund Balance Ending	\$ 194,276	\$	106,216	\$	70,299	\$	46,766 \$	417,557

# Adair County School District Statement of Revenues, Expenses and Changes in the Fund Balance - Adair County High School Year ended June 30, 2023

	FUND BALANCE BEGINNING	REVENUES	EXPENSES	TRANSFERS	FUND BALANCE ENDING
GENERAL	\$ 1,675 \$	4.100 ¢	2 1 1 0	¢ (2.246) (	\$ 390
TEACHERS/TEACHERS	\$ 1,675 \$ 121	4,109 \$ 1,510	3,148 1,246	\$ (2,246) \$ (56)	329
COUNSELORS OFFICE	801	2,385	2,986	(30)	200
COUNSELORS EVENT	595	14,935	11,502	(197)	3,831
LIBRARY	88	269	77	1,000	1,280
STLP	170	115	150	-	135
CRIMINAL RECORDS CI	10	70	80	_	-
ATHLETICS	19,754	176,550	117,597	(58,369)	20,337
ART	473	-	-	(,) -	473
INDIAN ACADEMY	1,615	=	-	(1,615)	-
BETA	210	160	138	-	232
ACADEMIC TEAM	6,988	2,042	3,368	-	5,661
DRAMA	3,558	85	346	-	3,297
YEARBOOK	10,427	20,030	25,470	-	4,987
CLASS OF 2022	266	-	-	(266)	· <u>-</u>
CLASS OF 2021	-	-	-	· -	-
CHEMISTRY/SCIENCE	257	-	28	-	229
ENGLISH	196	-	-	(266)	(70)
NAHS	364	111	475	`- ´	0
FCCLA	237	794	558	-	472
FBLA	<del>-</del>	23,843	25,219	1,376	-
FFA	17,013	65,015	59,501	100	22,628
FCA	207	220	245	80	262
GOLF	728	8,050	5,971	-	2,807
HORTICULTURE	21,579	26,757	14,590	1,194	34,940
GIRLS BASKETBALL	1,186	19,961	17,912	-	3,234
MATH	115	-	-	-	115
NHS	438	410	25	-	823
BUSINESS	-	-	-	-	-
CHOIR/MUSIC	1,371	1,121	1,898	200	794
PEP	984	=	201	-	783
SWIM	4,763	10,603	8,166	-	7,199
SOFTBALL	7,185	12,509	10,374	250	9,570
STEM CLUB	1,237	52	526	(80)	683
TENNIS	25	981	494	250	762
TRACK	1,891	9,446	9,728	250	1,860
VOLLEYBALL	9,822	11,117	16,393	1,624	6,169
AEROSPACE	116	=	=		116
:STUDENT COKE	1,091	2,501	1,012	1,335	3,915
STUDENT PARKING	<del>-</del>	575	322	253	506
CADET CORPS	1,056	8,547	8,515	<del>-</del>	1,088
FOREIGN LANGUAGE	-	-	-	216	216
START UP CHANGE	-	3,000	3,000		-
SWEEP ACCOUNT	-	-	50,253	50,253	-
ENVIRONMENTAL CLUE	216	-	-	(216)	-
SOURCES OF STRENGTH	247	32	1,201	1,100	179
STAFF FLOWER FUND	220	490	619	-	90
CROSS COUNTRY	1,005	44	143	-	905
CHARITIES	-	1,190	1,190	- (4.000)	- - 477
INDIAN GROUNDS	2,487	22,528	18,538	(1,000)	5,477
TRIBE TENT	359	100	655	196	-
GIRLS GOLF	<del>-</del>	3,407	3,795	706	317
BOYS BASKETBALL	-	9,108	6,005	2,410	5,513
BASEBALL GSA	-	22,613 167	7,812 160	70	14,871
	<del>-</del>			- (F00)	7
A CLUB	-	4,660	128 560	(500)	4,032
TSA	-	- 15 165		560 100	0.700
CHEER	- 6 020	15,465	5,843	100 600	9,722
CLASS OF 2023 CLASS OF 2024	6,839 282	21,892	27,147		2,184
	282 252	13,039	8,898 150	(37)	4,385 5,710
CLASS OF 2025 CLASS OF 2026	252	4,908 1,697	150 1,094	700 266	5,710 869
OLAGG OF 2020		1,097			
TOTALS	\$ \$	549,214 \$	485,458	\$	\$194,276

### Adair County School District SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year Ended June 30, 2023

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal ALN	Pass-Through Grantor's Number	Passed Through to Subrecipients	Program or Award Amount	Expenditures
US Department of Agriculture			<u> </u>		
Passed Through State Department of Education					
National School Lunch Program	10.555				
Fiscal Year 22 Fiscal Year 23		7750002 22 \$ 7750002 23	- \$	N/A N/A	499,091 1,212,996
National School Breakfast Program	10.553	1100002 20	_	IN/A	1,212,550
Fiscal Year 22		7760005 22	-	N/A	152,877
Fiscal Year 23 Child Nutrition Cluster Subtotal		7760005 23	-	N/A	384,571
Child Nutrition Cluster Subtotal					2,249,535
State Administrative Grant for Nutrition Fiscal Year 22	10.560	7700001 22	-	N/A	3,233
Passed Through State Department of Agriculture					
Food Donation-Commodities	10.565				
Fiscal Year 22		510.4950	-	N/A	333,484
Total US Department of Agriculture					2,586,251
US Department of Education Passed Through State Department of Education					
•					
* Title I Grants to Local Educational Agencies * Title I Grants to Local Educational Agencies	84.010 84.010	3100002 23 3100102 23	-	1,669,328 67,899	1,543,782 67,899
Title I Grants to Local Educational Agencies	64.010	3100102 23		07,099	1,611,681
Migrant Education Migrant Education	84.011 84.011	3110002 20 3110002 23	-	13,653 200	11,312 25,238
migrant Education	04.011	3110002 23		200	36,549
	0.4.007				
Special Education Grants to States Special Education Grants to States - COVID	84.027 84.027X	3810002 23 4910002 22	-	639,690 150,259	335,988 7,523
Special Education - Preschool Grants	84.173	3800002 23	-	27,881	37,309
Special Education - Preschool Grants - COVID	84.173X	4900002 22	-	20,843	20,843
Special Education Cluster Subtotal					401,664
Neglected and Delinquent Children Transition Funds	84.013	313J	-	37,700	37,700
Vocation Education - Basic Grants to States	84.048	3710002 23	-	33,381	30,803
Rural Education	84.358	3140002 22		58,240	5,341
Rural Education	84.358	3140002 22	-	70,280	51,351
				·	56,692
Title IV Part A	84.424	3420002 23	-	51,179	23,077
ARPA Preschool Partnership Grant (CCSDF) - COVID	93.575		-	150,000	76,891
* Elementary and Cocondary Cohort Francisco Deliat Francisco	84.425U	420002 24			007 707
* Elementary and Secondary School Emergency Relief Fund - COVID  * ARP ESSER Funds 20% Learning Loss - COVID	84.425U	430002 21 4300005 21	-	209,027	807,727 441,923
					1,249,650
21st Contury Community Lograing Contars	84.287	3400002 20		294,988	36,537
21st Century Community Learning Centers 21st Century Community Learning Centers	84.287 84.287	3400002 20	-	523,482	374,520
21st Century Community Learning Centers	84.287	3400002 23	-	43,425	32,516
Passed Through KV Workforce Development Cabinot					443,574
Passed Through KY Workforce Development Cabinet  Adult Education	84.002	365J	_	20,750	15,418
Adult Education	84.002	3651	-	22,015	1,045
					16,462
Total US Department of Education					3,984,743
Total Expenditure of Federal Awards				\$	6,570,995

<sup>\*</sup> Major program

### ADAIR COUNTY SCHOOL DISTRICT NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Year ended June 30, 2023

#### NOTE A – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Adair County School District under the programs of the federal government for the year endedJune 30, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Adair County School District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District.

#### NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represents adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

#### **NOTE C – FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair value of the commodities received and disbursed. For the year ended June 30, 2023, the District received food commodities totaling \$333,484.

#### NOTE D - INDIRECT COST RATE

The Adair County School District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

### Shad J. Allen, CPA, PLLC

PO Box 974 Richmond, Kentucky 40476 Phone 859-806-5290 Fax 859-349-0061

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education of the Adair County School District Columbia, KY

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the audit requirements prescribed by the Kentucky State Committee for School District Audits, in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements, the financial statements of the governmental activities, the business-type activities each major fund, and the aggregate remaining fund information of Adair County School District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Adair County School District's basic financial statements, and have issued our report thereon dated November 15, 2023

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Adair County School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Adair County School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Adair County School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control, described in the accompanying schedule of findings and question costs as item [2023-001].

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Adair County School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations,

contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated November 15, 2023.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

#### Shad J. Allen, CFA, FLLC

Richmond, November 15, 2023 KY

### Shad J. Allen, CPA, PLLC

PO Box 974 Richmond, Kentucky 40476 Phone 859-806-5290 Fax 859-349-0061

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Education of the Adair County School District Columbia, KY

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited Adair County School District's (District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Adair County School District's major federal programs for the year ended June 30, 2023. Adair County School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Adair County School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Adair County School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Adair County School District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Adair County School District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Adair County

School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will not always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Adair County School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and the audit requirements prescribed by the Kentucky State Committee for School District Audits, in the *Auditor Responsibilities and State Compliance Requirements* sections contained in the Kentucky Public School Districts' Audit Contract and Requirements, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Adair County School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Adair County School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and report on
  internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of
  expressing an opinion on the effectiveness of Adair County School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Shad J. Allen, CFA, FLLC

Richmond, KY November 15, 2023

### ADAIR COUNTY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year ended June 30, 2023

#### SUMMARY OF AUDITOR'S RESULTS

What type of report was issued for the financial statements?

Unmodified

Were there significant deficiencies in internal control disclosed?

None Reported

If so, was any significant deficiencies material (GAGAS)?

Was any material noncompliance reported (GAGAS)?

Were there material weaknesses in internal control disclosed

for major programs?

Were there any significant deficiencies in internal control disclosed

that were not considered to be material weaknesses?

None Reported

What type of report was issued on compliance for major programs?

Unmodified

Did the audit disclose findings as it relates to major programs that

Is required to be reported as described in the Uniform Guidance?

Major Programs:

Elementary and Secondary School Emergency Relief Fund – COVID 19 [ALN 84.425U] ARP ESSER Funds 20% Learning Loss – COVID 19 [84.425U]

Title I Grants to Local Educational Agencies [ALN 84.010]

Dollar threshold of Type A and B programs \$750,000

Low risk auditee?

#### FINDINGS - FINANCIAL STATEMENT AUDIT

#### SIGNIFICANT DEFICIENCY

#### 2023-001

Statement of the Condition: Actual expenditures exceeded budgeted amounts.

Criteria for Condition: Total actual expenditures shall not exceed budgeted expenditures.

Cause of the Condition: The budget was not appropriately monitored.

Effect of the Condition: The carryover balance for FY 24 was incorrect on the FY 23 budget.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)

## FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

No findings at the major federal award programs level.

# ADAIR COUNTY SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Year ended June 30, 2023

There were no prior year findings.

### ADAIR COUNTY SCHOOL DISTRICT CORRECTIVE ACTION PLAN

Year ended June 30, 2023

Date: November 15, 2023

Oversight Agency: Kentucky Department of Education

The *Adair School District* respectfully submits the following corrective action plan for the year ended June 30, 2023.

Name and Address of Independent Public Accounting Firm: Shad J. Allen, CPA, PLLC, Richmond, Kentucky 40475.

Audit Period: For the year ended June 30, 2023.

The findings from the year ended June 30, 2023 schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule.

#### **2023-001**

Recommendation for Correction: The budgeted should be monitored frequently to review budgeted amounts compare to actual amounts.

Management Response to the Recommendation: The budget variance of the Adair County School district was due to instances where actual expenditures were higher than the projected costs. These occurred due to changing economic conditions and the inability to predict future costs and revenue with complete accuracy. The district had unforeseen costs within the general fund in the form of a construction project that was initially thought to be funded by a grant that was not approved. We have stopped progression on that project to alleviate future costs from the general fund until an outside funding source can be found.

Additional expenditure overages occurred in salaries where the budget had not been previously updated to reflect a salary increase in prior school years. Those salary amounts have now been updated in the FY24 working budget. In addition, supplemental staffing positions that were implemented during the COVID-19 pandemic have been eliminated and allocations have been updated.

Funding the purchase of school supplies for individual students to use for learning has continued within our district since the pandemic. Supplies that could previously be provided for communal use in the classroom had to be provided individually to limit contact. We plan to cut the cost of that spending during FY24 to help alleviate elevated expenses.

Despite the additional expenditures Adair County Board of Education incurred during the 2022/2023 school year, revenues were also more than anticipated resulting in a carryforward balance of \$1.8 million for FY 24. The contingency fund was reduced to 6% to sustain unforeseen expenses. Budget meetings and effective planning going forward are essential to the remedy of this budget variance in the next financial year.

Implementation: Immediate.

## ADAIR COUNTY SCHOOL DISTRICT CORRECTIVE ACTION PLAN

Year ended June 30, 2023

If the Kentucky Department of Education has questions regarding this plan, please call me at 606-327-2706

Sincerely yours,

Jason Faulkner

Mr. Jason Faulkner, Superintendent

### Shad J. Allen, CPA, PLLC

PO Box 974 Richmond, Kentucky 40476 Phone 859-806-5290 Fax 859-349-0061

#### MANAGEMENT LETTER

Adair County School District. Columbia, Kentucky

In planning and performing our audit of the financial statements of the Adair County SchoolDistrict for the year ended June 30, 2023, we considered the District's internal controls in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

However, during our audit, we became aware of matters that are opportunities forstrengthening internal controls and operating efficiency. We previously reported on the District's internal control in our report dated November 15, 2023. This letter does not affect our report dated November 15, 2023, on the financial statements of the Adair County School District. The conditions observed are as follows:

#### THE DISTRICT

1-23

Statement of Condition: Infrequent use of Purchase Orders for purchasing

Recommendation for Correction: The person requesting to make a purchase or expend activity funds will prepare a Purchase Request/Order (F-SA-7) and have it approved by the sponsor and principal. After proper approval, a Purchase Order number shall be issued or an (EPES) Purchase Order generated so the expenditure can be purchased or ordered.

Management Response: It is within our board policy that purchases are not to be made without first getting an approved purchase order as stated below. The CFO will review this policy with administrative staff and ensure that these procedures are followed.

ADAIR COUNTY PRIMARY CENTER No conditions.

ADAIR COUNTY ELEMENTARY SCHOOL No conditions.

No conditions.

#### ADAIR COUNTY HIGH SCHOOL

No conditions.

We will review the status of these conditions during our next audit engagement. We have already discussed many of these conditions and suggestions with various District personnel, and we will be pleased to discuss these conditions in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Mr. Jason Faulkner., Superintendent, is the person responsible for the initiation of the corrective action plan for the above conditions which will be implemented immediately. The corrective action plan is the management response for each condition.

We would like to thank the Finance Officer, Ms. Jaimie Wisdom, and their department for their support and assistance during our audit.

This report is intended solely for the information and use of the Board of Education, management, and others within the district and is not intended to be and should not be used by anyone other than these specified parties.

Shad J. Allen, CPA, PLLC

Shad J. Allen, CPA, PLLC Richmond, Kentucky November 15, 2023